## Z23-28 BC PROPERTY INVESTMENTS RE-ZONING REQUEST FROM RA & RSF-E TO B3

### Request before Planning Commission:

### **Rezone 8.85+/- acres from RA & RSF-E to B3**

To view maps/plats in higher resolution please visit the "Upcoming Items" Planning and Zoning webpage:

https://baldwincountyal.gov/departments/ planning-zoning/meeting-agenda Loxie RSF-3

Lead Staff: Celena Boykin, Senior Planner

## Z23-28 BC PROPERTY INVESTMENTS RE-ZONING REQUEST FROM RA & RSF-E TO B3

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### Planning District: 12

**Zoned:** RSF-E, Residential Single Family Estate District and RA, Rural Agriculture District

**Location:** Subject property is located on the east side of State Hwy 59 and south of Devine Rd

Current Use: Vacant & Commercial

Acreage: 8.85 +/- acres

**Physical Address:** 24860 St Hwy 59, Loxley, AL

Applicant: Zachary Bell

**Owner:** BC Property Investments

**Proposed Zoning:** B3, General Commercial District

**Applicant's Request**: The applicant would like to put Baldwin Rentals business on the properties

**Online Case File Number:** The official case number for this application is Z23-28, however, when searching the online CitizenServe database, please use Z23-000028.

### Factor Summary:

- Factors do not necessarily carry equal weight.
- Staff review is based on information provided by the applicant and other readily available information.

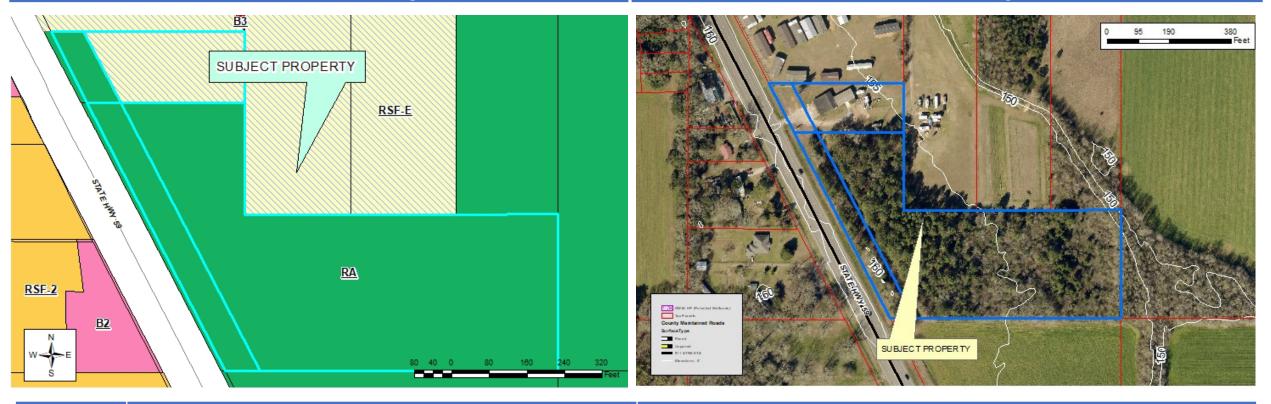


### **Public Hearing:**

Only credible information impacting one of the factors above will be considered by the Planning Commission.

### **Locator Map**

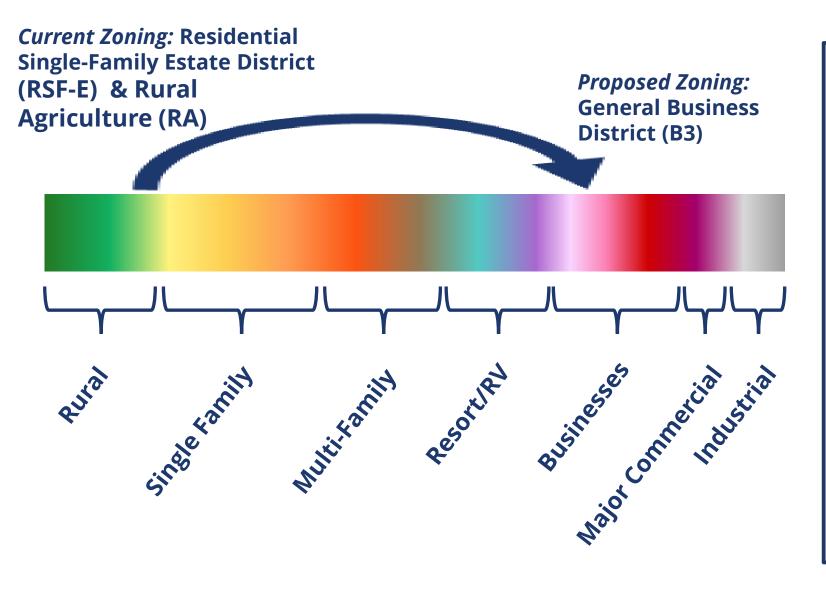
### Site Map



	Adjacent Zoning	Adjacent Land Use
North	RSF-E, Single Family Estate District	Commercial
South	RA, Rural Agriculture	Agriculture
East	RA, Rural Agriculture	Agriculture
West	RSF-2, Single Family District & B-2, Neighborhood Business District	Residential & Business

## Z23-28 BC PROPERTY INVESTMENTS RE-ZONING REQUEST FROM RA & RSF-E TO B3

Lead Staff: Celena Boykin, Senior Planner



### **Staff's Recommendation:**

Unless information to the contrary is revealed at the public hearing, staff feels the application should be recommended for **APPROVAL**.\*

\*On rezoning applications, the Planning Commission will be making a recommendation to the County Commission.

## Z23-28 BC Property Investments Re-Zoning Request from RA & RSF-E to B3

Lead Staff: Celena Boykin, Senior Planner

# **Staff's Recommendation:** Unless information to the contrary is revealed at the public hearing, staff feels the application should be recommended for **APPROVAL**.

### Planning and Zoning Commission Recommendation: APPROVAL.

### **Property Images**



### **Current Zoning Requirements**

#### Section 3.2 RA Rural Agricultural District

3.2.1 *Generally*. This zoning district provides for large, open, unsubdivided land that is vacant or is being used for agricultural, forest or other rural purposes.

3.2.2 *Permitted uses*. Except as provided by *Section 2.3: Establishment of Zoning in Planning Districts*, the following uses and structures designed for such uses shall be permitted:

- (a) The following general industrial uses: extraction or removal of natural resources on or under land.
- (b) The following transportation, communication, and utility uses: water well (public or private).
- (c) Outdoor recreation uses.
- (d) The following general commercial uses: animal clinic and/or kennel; farm implement sales; farmers market/truck crops; nursery; landscape sales; country club.
- (e) The following local commercial uses: fruit and produce store.
- (f) The following institutional uses: church or similar religious facility; school (public or private).
- (g) Agricultural uses.
- (h) Single family dwellings including manufactured housing and mobile homes.
- (i) Accessory structures and uses.

3.2.3 *Special exceptions*. Except as provided by *Section 2.3: Establishment of Zoning in Planning Districts*, the following uses and structures designed for such uses may be allowed as special exceptions: Not Applicable

3.2.4 *Conditional Use Commission Site Plan Approval.* Except as provided by *Section 2.3: Establishment of Zoning in Planning Districts*, the following uses and structures designed for such uses may be allowed by the site plan approval process:

- (a) Transportation, communication, and utility uses not permitted by right.
- (b) Institutional uses not permitted by right.
- (c) The following general commercial uses: low density recreational vehicle park (see *Section 13.9: Recreational Vehicle Parks*).

(d) The following local commercial uses: bed and breakfast or tourist home (see *Section 13.10: Bed and Breakfast Establishments*).

3.2.5 Area and dimensional ordinances. Except as provided by Section 2.3: Establishment of Zoning in Planning Districts, Section 12.4: Height Modifications, Section 12.5: Yard Requirements, Section 12.6: Coastal Areas, Section 12.8: Highway Construction Setbacks, Section 18.4 Variances, and Article 20: Nonconformities, the area and dimensional ordinances set forth below shall be observed.

35-Feet
40-Feet
40-Feet
15-Feet
3 Acres
210-Feet
210-Feet

3.2.6 Area and dimensional modifications. Within the RA district, area and dimensional requirements may be reduced, as set forth below, where property is divided among the following legally related family members: spouse, children, siblings, parents, grandparents, grandchildren, or step-related individuals of the same status.

Minimum Front Yard	30-Feet
Minimum Rear Yard	30-Feet
Minimum Side Yards	10-Feet
Minimum Lot Area	40,000 Square Feet
Minimum Lot Width at Building	Line 120-Feet
Minimum Lot Width at Street L	ine 120-Feet

### **Current Zoning Requirements**

#### **Article 4 Residential Districts**

#### Section 4.1 RSF-E, Residential Single Family Estate District

4.1.1 *Generally*. This zoning district is provided to afford the opportunity for the choice of a very low density residential environment consisting of single family homes on estate size lots.

4.1.2 *Permitted uses.* Except as provided by *Section 2.3: Establishment of Zoning in Planning Districts*, the following uses and structures designed for such uses shall be permitted:

- (a) The following general industrial uses: extraction or removal of natural resources on or under land.
- (b) The following transportation, communication, and utility uses: water well (public or private).
- (c) Agricultural uses.
- (d) Single family dwellings including manufactured housing and mobile homes.
- (e) Accessory structures and uses.
- (f) The following institutional use: church or similar religious facility.

4.1.3 *Conditional Use Commission Site Plan Approval.* Except as provided by *Section* 2.3: *Establishment of Zoning in Planning Districts*, the following uses and structures designed for such uses may be allowed by the site plan approval process:

(a) Outdoor recreation uses.

- (b) The following institutional uses: day care home; fire station; school (public or private).
- (c) The following general commercial uses: country club.
- (d) The following local commercial use: bed and breakfast or tourist home (see Section 13.10: Bed and Breakfast Establishments).

4.1.4 Special exception. Except as provided by Section 2.3: Establishment of Zoning in *Planning Districts*, the following use and structures designed for such use may be allowed as a special exception: Not Applicable 4.1.5 Area and dimensional ordinances. Except as provided by Section 2.3: Establishment of Zoning in Planning Districts, Section 12.4: Height Modifications, Section 12.5: Yard Requirements, Section 12.6: Coastal Areas, Section 12.8: Highway Construction Setbacks, Section 18.4 Variances, and Article 20: Nonconformities, the area and dimensional ordinances set forth below shall be observed.

Maximum Height of Structure	35-Feet
Maximum Height in Habitable Stories	2 1/2
Minimum Front Yard	40-Feet
Minimum Rear Yard	40-Feet
Minimum Side Yards	15-Feet
Minimum Lot Area 80,0	000 Square Feet
Minimum Lot Width at Building Line	165-Feet
Minimum Lot Width at Street Line	165-Feet
Maximum Ground Coverage Ratio	.35

4.1.6 Area and dimensional modifications. Within the RSF-E district, area and dimensional requirements may be reduced, as set forth below, where property is divided among the following legally related family members: spouse, children, siblings, parents, grandparents, grandchildren, or step-related individuals of the same status.

Minimum Front Yard	30-Feet
Minimum Rear Yard	30-Feet
Minimum Side Yards	10-Feet
Minimum Lot Area	40,000 Square Feet
Minimum Lot Width at Building Line 120-Fee	
Minimum Lot Width at Street Lir	ne 120-Feet

### **Proposed Zoning Requirements**

#### Section 5.3 B-3, General Business District

5.3.1 Purpose and intent. The purpose of this district is to provide for a variety of retail uses and services in free-standing parcels or shopping centers to serve the community's general commercial needs. This district shall only be applied at appropriate locations: to conveniently meet these needs; in conformance with the goals, objectives and policies and location criteria of the Comprehensive Plan; compatible with the surrounding land uses and zoning districts; where it will not adversely impact the facilities and services of the County; where it will not set a precedent for the introduction of inappropriate uses into an area; and so as not to encourage non-residential strip development along streets

5.3.2 *Permitted uses.* The following uses are permitted as of right, or as uses accessory to permitted uses in the B-3, General Business District, conditioned on the Commission Site Plan Approval requirements of Section 18.9:

(a)	All uses permitted by right	(cc) Funeral home
	under the B-2 zoning	(dd) Golf course
	designation	(ee) Golf driving range
(b)	Air conditioning sales and	(ff) Grocery store
( )	service	(gg) Landscape sales
(C)	Amusement arcade	(hh) Marine store and supplies
(d)	Animal clinic/kennel	(ii) Miniature golf
(e)	Arboretum	(jj) Mini warehouse
(f)	Auto convenience market	(kk) Night club, bar, tavern
(g)	Automobile service station	(II) Nursery
(h)	Bakery, wholesale	(mm) Office equipment and
(i)	Ball field	supplies sales
ö	Bicycle sales and service	(nn) Park or playground
(k)	Bowling alley	(oo) Pawn shop
(1)	Business machine sales and	(pp) Pet shop
(1)	service	(qq) Plumbing shop
(m)	Business school or college	(rr) Printing/publishing
(n)	Butane gas sales	establishment
(0)	Cemetery	(ss) Restaurant sales and
(p)	City hall or courthouse	supplies
(q)	Country club	(tt) Riding academy
(q) (r)	Department store	(uu) Rug and/or drapery cleaning
(s)	Discount/variety store	service
(t)	Drug store	(vv) Seafood store
(u) (u)	Elevator maintenance	(ww) Sign shop
(u)	service	(xx) Skating rink
(V)	Exterminator service office	(vy) Stone monument sales
	Farmer's market/truck crops	(zz) Swimming pool (outdoor)
(x)	Firing range	(aaa) Taxidermy
$(\mathbf{x})$	Fitness center or gym	(bbb) Teen club or youth center
(y) (Z)	Florist	(ccc)Tennis court (outdoor)
	Fraternity or sorority house	(ddd) Wildlife sanctuary
	Fruit and produce store	(eee) YMCA, YWCA
(uu)	Truit and produce store	(CCC) TWCA, TWCA
	and the set the Operation of the Dise	Annual The following was and

5.3.3 Conditional Use Commission Site Plan Approval. The following uses are permissible as Commission Site Plan Approval uses in the B-3: General Commercial District, subject to the standards and procedures established in Section 18.9: Commission Site Plan Approval:

#### (a) Airport (y) Landfill (b) Ambulance/EMS service (z) Maintenance facility/storage (c) Amusement Park yard for schools, government (d) Armory agencies, and telephone and (e) Auditorium, stadium, coliseum cable companies (f) Automobile parts sales (aa) Manufactured housing sales, (g) Automobile repair service and repair (mechanical and body) (bb) Marina (h) Automobile storage (parking (cc) Motorcycle sales service and lot, parking garage) repair (i) Barge docking (dd) Movie theatre (j) Boat sales and service (ee) Radio/television tower (k) Broadcasting station (ff) Railroad facility (I) Building materials (gg) Recreational vehicle park (m) Bus and railroad terminal (hh) Recreational vehicle sales facility service, and repair (ii) Restaurant, drive-in (n) College or university (o) Convalescent or nursing (jj) Restaurant, fast-food (kk) Sewage treatment plat home (p) Correctional or penal (II) Taxi dispatching station institution (mm) Taxi terminal (nn) Telephone exchange (a) Doa pound (r) Electric power substations (oo) Water or sewage pumping (s) Farm implements station (pp) Water storage tank (t) Flea market (u) Freight depot, rail or truck (qq) Wireless telecommunication (v) Home improvement center facility (w) Hotel or motel (rr) Zoo (x) Hospital

5.3.4 Area and dimensional ordinances.

Maximum Height of Structure	40-Feet		
Maximum Height of Structure in H	abitable Stories 3		
Minimum Front Yard	40-Feet		
Minimum Rear Yard	25-Feet		
Minimum Side Yards	15-Feet		
Minimum Lot Area	20,000 Square Feet		
Maximum Impervious Surface Rat	io .70		
Minimum Lot Width at Building Lin	e 80-Feet		
Minimum Lot Width at Street Line	60-Feet		
5.3.5 Lighting standards. The maximum height of exterior lights shall be 25-feet.			
The intensity, location, and design of lighting shall be such that not more than one			

foot candle of light is cast upon adjacent property or public rights-of-way. Light fixtures shall be designed to cast light downward. Where necessary, cut-off devices shall be used to minimize glare off premises. No light shall be aimed directly toward a property designated residential, which is located within 200-feet of the source of the light.

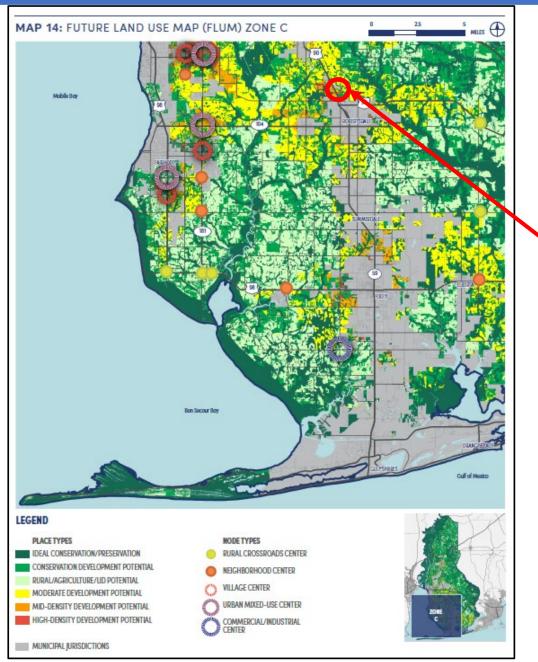
5.3.6 *Distance between structures.* If there is a separation between any two principal structures on the same parcel, said separation shall be a minimum of 15-feet or a distance equal to one-half the sum of their heights, whichever is the greater.

5.3.7 Landscaping and buffering. All B-3, General Business District, uses shall meet the requirements of *Article 17: Landscaping and Buffers*.

**1.)** Is the requested change compatible with the existing development pattern and the zoning of nearby properties? The subject property is currently zoned RA, Rural Agriculture District and RSF-E, Single Family Estate District. The surrounding parcels in the immediate area are zoned Single Family, Rural Agriculture and Commercial. The adjacent uses are residential, agriculture, and commercial. *Staff feels that the requested change is compatible with the surrounding uses.* 

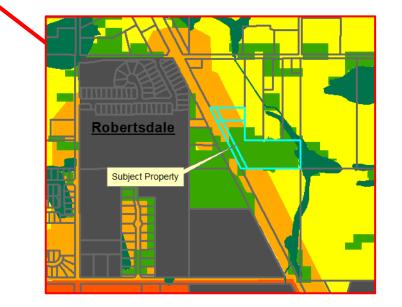
# 2.) Has there been a change in the conditions upon which the original zoning designation was based? Have land uses or conditions changed since the zoning was established?

Planning District 12 came into effect on November 7, 2006. It appears that the subject parcels were zoned RSF-E and RA at the time Planning District 12 came into effect in 2006. There has been several rezonings along Highway 59 from residential and agriculture to a commercial zoning since Planning District 12b became zoned.



### 3.) Does the proposed zoning better conform to the Master Plan?

The future land use for this property is mostly Conservation Development Potential and Moderate Development Potential. The future land use doesn't support the requested zoning.



### **Conservation Development Potential**

Areas are suitable for all of the land uses described in the Ideal **Conservation/Preservation Areas place** type but would allow for limited development based on low-impact design principles. Allowing conservation-based subdivisions in these areas could help to balance the pressure of residential development with environmental preservation and rural character. Conservation-based subdivisions allow for the clustering of residential dwellings to protect open space that is valued for natural resource protection—such as stream buffers, mature forest habitat, or wetlands—working farmland, or recreational amenities.

RELATED ZONING DISTRICTS

Environmental Conservation

OR Outdoor Recreation District

CONNECTIVITY NETWORK

bike lanes, or side paths

environmental buffers

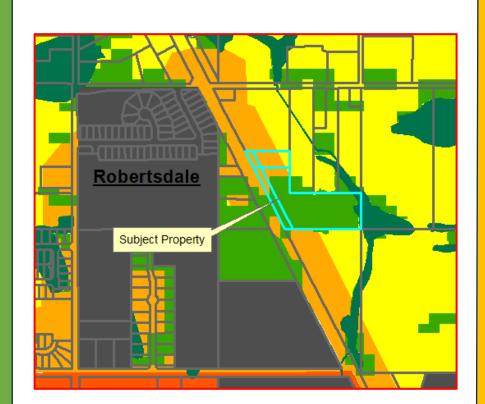
Greenways and trails along

CR Conservation Resource District

Rural streets with paved shoulders,

#### PRIMARY LAND USES

- Conservation-based or cluster development with high levels of Low Impact Design (LID) and sustainable development practices
- Natural areas that are publicly and privately owned and managed
- Permanently protected lands such as conservation easements, parks, cemeteries
- Parks and open spaces devoted primarily to passive recreation and trails
- Lands with important cultural landmarks or assets
- Scenic view protection



### **Moderate Development**

**Potential Areas** are suitable for all of the land uses described in the previous place types but may also include a variety of home types from large and medium-lot singlefamily detached homes to singlefamily attached homes such as duplexes and townhomes. Subdivision patterns may be amenity-based communities with small gardens, parks and playgrounds within private lots or part of a community space. Neighborhood centers or nodes at key intersections would allow for a combination of retail, office, and service uses to meet the needs of the community.

#### PRIMARY LAND USES

- Single-family neighborhoods (suburban)
- Amenity-based communities
- Neighborhood center/node

#### RELATED ZONING DISTRICTS

- RSF-1 Single Family District
- RSF-2 Single Family District

#### CONNECTIVITY NETWORK

- Suburban street networks/ limited use cul-de-sacs
- Open space, parks and amenities provided within neighborhoods
- Streets with sidewalks, bike lanes, and/or side paths based on local character and context
- Suburban greenways and trails

### 4.) Will the proposed change conflict with existing or planned public improvements?

Staff is unaware of any planned public improvements.

### 5.) Will the proposed change adversely affect traffic patterns or congestion?

Staff is unaware of any adverse affects of traffic patterns or congestion as a result of this proposed change. The applicant would have to receive a turnout permit from ALDOT.

6.) Is the proposed amendment consistent with the development patterns in the area and appropriate for orderly development of the community? The cost of land or other economic considerations pertaining to the applicant shall not be a consideration in reviewing the request.

The surrounding land uses are residential, commercial, and agriculture. This site does front State Hwy 59 which is less appealing to residential and the property to the north is zoned residential but is used as commercial, manufactured home sales. Staff feels this proposed rezoning is consistent with the development trends in this area and along Hwy 59.

### 7.) Is the proposed amendment the logical expansion of adjacent zoning districts?

The surrounding land uses are residential, agriculture, and commercial. *Staff feels the proposed amendment is consistent with the area.* 

**8.) Is the timing of the request appropriate given the development trends in the area?** Staff perceives no time factor with this request.

# 9.) Will the proposed change adversely impact the environmental conditions of the vicinity or the historic resources of the County?

Staff does not anticipate any adverse impacts on environmental conditions of the vicinity or the historic resources of the County.

**10.) Will the proposed change adversely affect the health, safety and welfare of the County and the vicinity?** Staff does not anticipate any adverse impacts to the health, safety and welfare of the County and the vicinity.

### 11.) Other matters which may be appropriate.

NA

- Baldwin County Highway Department, Tucker Stuart: No Comments Received
- Subdivision Coordinator, Shawn Mitchell: No Comments Received
- **ADEM,** *Scott Brown*: No Comments Received