

Baldwin County Planning & Zoning Department

Baldwin County Commission Staff Report

Case No. Z25-50 Danley Property

Rezone from RA, Rural Agriculture District to RSF-E, Residential Single Family Estate District November 18, 2025

Subject Property Information

Planning District: 22

General Location: North of Comstock Rd and west of CC Rd.

Physical Address: NA

Parcel Number: 05-53-01-01-0-000-012.003 **Existing Zoning:** RA, Rural Agriculture District

Proposed Zoning: RSF-E, Residential Single Family Estate District

Proposed Land Use: Vacant
Proposed Land Use: Residential
Acreage: 8.21 ± acres
Applicant: Darrell Danley

195 McMahon Highlands

Calera, AL 35040

Owner: Same

Lead Staff: Celena Boykin, Senior Planner

Attachments: Within Report

	Adjacent Land Use	Adjacent Zoning
North	Vacant	RA, Rural Agriculture
South	Agriculture	RA, Rural Agriculture
East	Vacant	RA, Rural Agriculture
West	Vacant	RA, Rural Agriculture

Summary

The subject property covers approximately 8.21 acres and is currently zoned as RA, Rural Agriculture District. A request has been submitted to rezone the property to RSF-E, Residential Single Family Estate District, to facilitate a residential division for family purposes. Since the property is situated within an existing subdivision, a family exemption was not applicable.

Current Zoning Requirements

Section 3.2 RA, Rural Agricultural District

3.2.1 Generally. This zoning district provides for large, open, unsubdivided land that is vacant or is being used for agricultural, forest or other rural purposes. Low-density residential development that maintains the rural character of the district is permitted in

accordance with the permitted uses and area and dimensional requirements of this section.

- 3.2.2 Permitted uses. Except as provided by Section 2.3: Establishment of Zoning in Planning Districts, the following uses and structures designed for such uses shall be permitted:
 - (a) The following general industrial uses: extraction or removal of natural resources on or under land.
 - (b) The following transportation, communication, and utility uses: water well (public or private).
 - (c) Outdoor recreation uses.
 - (d) The following general commercial uses: animal clinic and/or kennel; farm implement sales; farmers market/truck crops; nursery; landscape sales; country club.
 - (e) The following local commercial uses: fruit and produce store.
 - (f) The following institutional uses: church or similar religious facility; school (public or private).
 - (g) Agricultural uses.
 - (h) Single family dwellings including manufactured housing and mobile homes.
 - (i) Accessory structures and uses.
- 3.2.3 Permit Exemptions for Agricultural Uses and Agriculture Buildings. Agricultural uses and Agriculture Buildings, as defined in this ordinance, within the RA zoning district, shall be exempt from the Zoning Site Plan and Zoning Land Disturbance permitting requirements of this ordinance.
- 3.2.4 Special exceptions. Except as provided by Section 2.3: Establishment of Zoning in Planning Districts, the following uses and structures designed for such uses may be allowed as special exceptions: Not Applicable
- 3.2.5 Conditional Use Commission Site Plan Approval. Except as provided by Section 2.3: Establishment of Zoning in Planning Districts, the following uses and structures designed for such uses may be allowed by the site plan approval process:
 - (a) Transportation, communication, and utility uses not permitted by right.
 - (b) Institutional uses not permitted by right.

- (c) The following general commercial uses: low density recreational vehicle park (see Section 13.8: Recreational Vehicle Parks).
- (d) The following local commercial uses: bed and breakfast or tourist home (see *Section* 13.10: *Bed and Breakfast Establishments*).
- 3.2.6 Area and dimensional ordinances. Except as provided by Section 2.3: Establishment of Zoning in Planning Districts, Section 12.4: Height Modifications, Section 12.5: Yard Requirements, Section 12.6: Coastal Areas, Section 12.8: Highway Construction Setbacks, Section 18.5: Variances, and Article 20: Nonconformities, the area and dimensional ordinances set forth below shall be observed.

Minimum Front Yard 40-Feet
Minimum Rear Yard 40-Feet
Minimum Side Yards 15-Feet
Minimum Lot Area 3 Acres
Minimum Lot Width at Building Line 210-Feet

3.2.7 Area and dimensional modifications. Within the RA district, area and dimensional requirements may be reduced, as set forth below, where property is divided among the following legally related family members: spouse, children, siblings, parents, grandparents, grandchildren, or step-related individuals of the same status.

Minimum Front Yard 30-Feet
Minimum Rear Yard 30-Feet
Minimum Side Yards 10-Feet
Minimum Lot Area 40,000 Square Feet
Minimum Lot Width at Building Line 120-Feet

Proposed Zoning Requirements

Section 4.1 RSF-E, Residential Single Family Estate District

- 4.1.1 Generally. This zoning district is provided to afford the opportunity for the choice of a very low density residential environment consisting of single family homes on estate size lots.
- 4.1.2 Permitted uses. Except as provided by Section 2.3: Establishment of Zoning in Planning Districts, the following uses and structures designed for such uses shall be permitted:
 - (a) The following general industrial uses: extraction or removal of natural resources on or under land.
 - (b) The following transportation, communication, and utility uses: water well (public or private).
 - (c) Agricultural uses.
 - (d) Single family dwellings including manufactured housing and mobile homes.
 - (e) Accessory structures and uses.
 - (f) The following institutional use: church or similar religious facility.
- 4.1.3 Conditional Use Commission Site Plan Approval. Except as provided by Section 2.3: Establishment of Zoning in Planning Districts, the following uses and structures designed for such uses may be allowed by the site plan approval process:
 - (a) Outdoor recreation uses.
 - (b) The following institutional uses: day care home; fire station; school (public or private).
 - (c) The following general commercial uses: country club.
 - (d) The following local commercial use: bed and breakfast or tourist home (see Section 13.10: Bed and Breakfast Establishments).
- 4.1.4 Special exception. Except as provided by Section 2.3: Establishment of Zoning in Planning Districts, the following use and structures designed for such use may be allowed as a special exception: Not Applicable
- 4.1.5 Area and dimensional ordinances. Except as provided by Section 2.3: Establishment of Zoning in Planning Districts, Section 12.4: Height Modifications,

Section 12.5: Yard Requirements, Section 12.6: Coastal Areas, Section 12.8: Highway Construction Setbacks, Section 18.5: Variances, and Article 20: Nonconformities, the area and dimensional ordinances set forth below shall be observed.

Maximum Height of Structure	35-Feet
Maximum Height in Habitable Stories	2 ½
Minimum Front Yard	40-Feet
Minimum Rear Yard	40-Feet
Minimum Side Yards	15-Feet
Minimum Lot Area 80,000 Sq	uare Feet
Minimum Lot Width at Building Line	165-Feet
Maximum Ground Coverage Ratio	.35

4.1.6 Area and dimensional modifications. Within the RSF-E district, area and dimensional requirements may be reduced, as set forth below, where property is divided among the following legally related family members: spouse, children, siblings, parents, grandparents, grandchildren, or step-related individuals of the same status.

Minimum Front Yard	30-Feet
Minimum Rear Yard	30-Feet
Minimum Side Yards	10-Feet
Minimum Lot Area	40,000 Square Feet
Minimum Lot Width at Building	Line 120-Feet

Agency Comments

USACE, James Buckelew: Staff reached out but received no comments.

ADEM, Scott Brown: Staff reached out but received no comments.

Subdivisions, Fabia Waters: A division of property does not appear to be proposed, no further comments.

<u>Civil Engineer, Tyler Austin</u>: No current development proposed. Any future development will require construction and drainage review from Baldwin County Planning & Zoning Department. Any improvements to access along Comstock Road will require permit from Baldwin County Planning & Zoning Department.

Staff Analysis and Findings

The criteria for reviewing zoning amendments are outlined in Section 19.6 of the Baldwin County Zoning Ordinance. Staff carefully considered all of these factors during the evaluation of the application.

(a) Degree of compatibility of the proposed rezoning with existing and allowable land uses in the vicinity. The subject property covers approximately 8.21 acres and is currently zoned as RA, Rural Agriculture District. A request has been submitted to rezone the property to RSF-E, Residential Single Family Estate District, to facilitate a residential division for family purposes. Since the property is situated within an existing

subdivision, a family exemption was not applicable. The surrounding area includes a mix of residential and agriculture land use, with adjacent parcels zoned RA.

(b) Degree of conformity of the proposed rezoning to the Master Plan.

The FLUM has identified the subject property and surrounding area as having Conservation Development Potential allows for limited development based on low-impact design principles. Allowing conservation-based subdivisions in these areas could help to balance the pressure of residential development with environmental preservation and rural character. Conservation-based subdivisions allow for the clustering of residential dwellings to protect open space that is valued for natural resource protection—such as stream buffers, mature forest habitat, or wetlands—working farmland, or recreational amenities.

(c) Proximity of the proposed rezoning to existing transportation network and utility infrastructure.

The subject property is located on a Local County maintained road.

(d) Timing of the request and development trends in the area.

The surrounding areas have not experienced significant changes. This region has remained primarily agricultural and estate-sized residential lots.

(e) Impacts on environmental conditions of the vicinity or the historic resources of the County.

A very small area of potential wetlands appear on the subject property. If it is determined that wetlands exist, any future development shall make every effort to mitigate impacts within these areas. No historic or cultural resources should be affected, as the property is not within a Historic district.

(f) Impacts to the health, safety and welfare of the County and the vicinity.

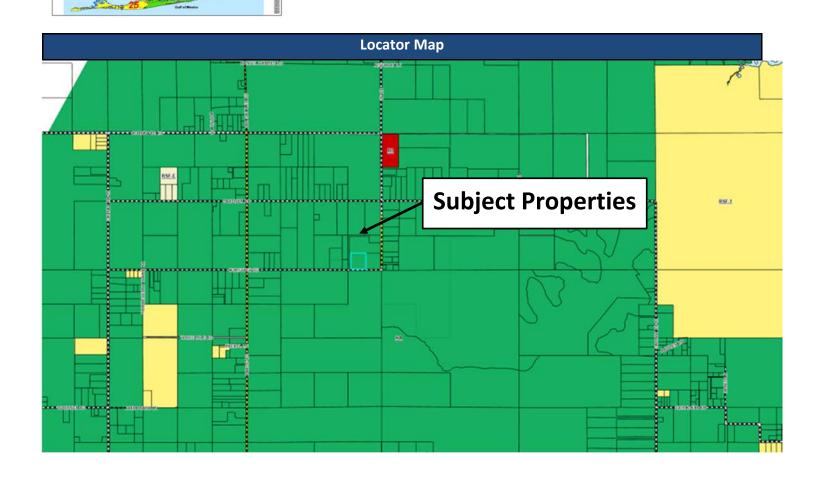
The proposed request should have no impact to the health, safety and welfare of the property or surrounding properties.

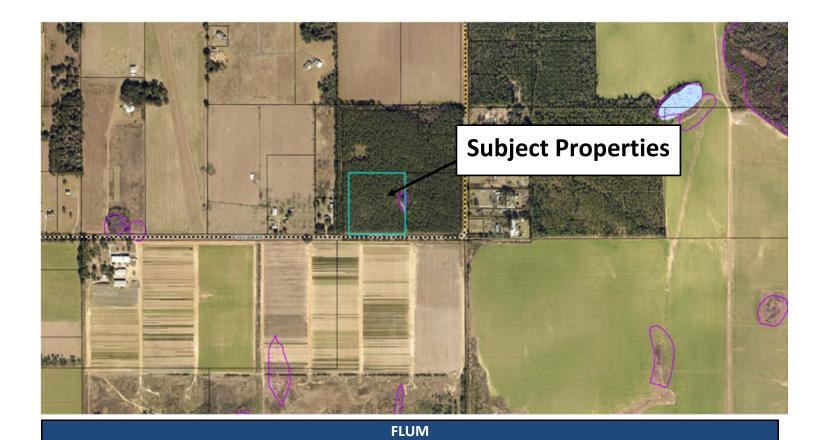
Staff Comments and Recommendation

Upon review of the Factors for Reviewing Proposed Zoning Map Amendments specified within Section 19.6 of the Baldwin County Zoning Ordinance and themes of the Baldwin County Master Plan, staff has determined that the requested Zoning Map Amendment would be consistent with the factors specified within the Baldwin County Zoning Ordinance and is not consistent with the Baldwin County Master Plan Future Land Use Map.

The requested Zoning Map Amendment was also evaluated using the Smart Growth Scorecard (attached) which somewhat supports the request.

Baldwin County, Alabama Planning Districts Planning District 13 SUBJECT PROPERTY P





LEGEND

NODE TYPES

RURAL CROSSROADS CENTER

NEIGHBORHOOD CENTER

URBAN MIXED-USE CENTER

COMMERCIAL/INDUSTRIAL CENTER

VILLAGE CENTER

PLACE TYPES

IDEAL CONSERVATION/PRESERVATION

CONSERVATION DEVELOPMENT POTENTIAL

RURAL/AGRICULTURE/LID POTENTIAL

MODERATE DEVELOPMENT POTENTIAL

MID-DENSITY DEVELOPMENT POTENTIAL

HIGH-DENSITY DEVELOPMENT POTENTIAL

MUNICIPAL JURISDICTIONS

CONSERVATION DEVELOPMENT AREAS

Conservation Development Potential Areas are suitable for all of the land uses described in the Ideal Conservation/ Preservation Areas place type but would allow for limited development based on low-impact design principles. Allowing conservation-based subdivisions in these areas could help to balance the pressure of residential development rural character. Conservation-based subdivisions allow for the clustering of residential development dural character. Conservation-based subdivisions allow for the clustering of residential develings to protect open space that is valued for natural resource protection-such as stream buffers, mature forest habitat, or wetlands—working farmland, or recreational amenities.

PRIMARY LAND USES

- Natural areas that are publicly and privately owned and managed
- Permanently protected lands such as conservation easements, parks, cemeteries Parks and open spaces devoted primarily to passive recreation and trails
- Lands with important cultural landmarks or assets
- · Scenic view protection

RELATED ZONING DISTRICTS

- · Environmental Conservation CR Conservation Resource District
- · OR Outdoor Recreation District

CONNECTIVITY NETWORK

- Rural streets with paved shoul bike lanes, or side paths
- Greenways and trails along environmental buffers





Pictures









Scorecard

SMART GROWTH SCORECARD TOOL

Score each element based on the following: +2 (Strongly Supports), +1 (Somewhat Supports), -1 (Somewhat Does Not Support), and -2 (Strongly Does Not Support). Each category will be totaled and then combined for a final score to evaluate whether the development aligns with the vision and themes of the Master Plan. The following final scopre ranges will be used in this evaluation.

STRONGLY SUPPORTS Score of 20 to 40	SOMEWHAT SUPPORTS SOME	Score of 0 to -19		CONGLY DISAF		
SMART GROWTH SCORECARD		SCORE				
Conformity with Surrounding Land U	lse	2	1	-1	-2	
s the property contiguous to a complementary use or zoning district to what s being proposed?				-1		
Does the density/intensity of the proposed use conform to the surrounding area or provide a use that would support the surrounding existing or permitted land uses?			1			
Does the proposed land use provide a mix of uses or diversity of housing types in the area?	For single use projects evaluate the of uses within 1/2 mile	diversity	1			
Does the proposed land use require building separation and buffers that fit the character of the surrounding area?		2				
Total Land Use Score (out of 10 poin	ts)			3		
Conformity with Master Plan		2	1	-1	-2	
Does the location and proposed land use support the need identified in the Master Plan for the surrounding community?				-1		
s the request located in an area identified for development in the Master Plan?	Evaluate the uses identified for the a Master Plan not the "equivalent zon				-2	

Does the size & scale of the proposal fit the recommendations in the Master Plan and the character of the surrounding community?	Evaluate the uses identified for the area in the Master Plan not the "equivalent zoning"		1		
Is the property located within 1/2 mile of a municipal boundary or node identified in the Master Plan?	Rate +2 if property is within 1/2 mile, +1 for 1/2 to 1 mile, -1 for 1 to 1.5 mile, & +2 for outside of 1.5 mile. For "downzoning" requests outside of 1 mile from municipal boundary or node, score +1.				-2
Does the proposed use provide housing or commercial uses that are consistent with the growth and demand projections for the surrounding area?		2			
surrounding area:					
Total Master Plan Score (out of 10 poin	nts)		i i	2	
The state of the s		2	1	2 -1	-2
Total Master Plan Score (out of 10 points) Proximity to Transportation & Utility In Is the property located within 1/2 mile of an existing roadway that is classified		2	100	///	-2
Total Master Plan Score (out of 10 point Proximity to Transportation & Utility In Is the property located within 1/2 mile of an	Major projects should be located near collector road or greater. Minor projects		100	///	- 2

	Rate +2 if within service boundary and				
Is the proposed use within the service	adjacent to water main sufficient to serve				
	development, +1 if within service boundary				
	but requires water main upgrade or extension		1		
boundary of existing water service?	to serve development, -1 for outside of service				
	area but within 1/2 mile of service area, -2 for				
	outside of service area and greater than 1/2				
	mile.				
	Rate +2 if within service boundary and				
	adjacent to sewer main sufficient to serve				
	development, +1 if within service boundary				
Is the proposed use within the service	but requires sewer main upgrade or extension				-2
boundary of existing sewer service?	to serve development, -1 for outside of service				-2
	area but within 1/2 mile of service area, -2 for				
	outside of service area and greater than 1/2				
	mile.				
				0.00	
Total Transportation & Utility Score	(out of 10 points)		-	3	
	and San	2	1	3 -1	-2
Environmental Conditions & Histor	and San	2			-2
Environmental Conditions & Histor Can the property be reasonably developed	and San	2			-2
Environmental Conditions & Histor Can the property be reasonably developed without impacting jurisdictional	and San				-2
Environmental Conditions & Histor Can the property be reasonably developed without impacting jurisdictional wetlands/streams or buffers?	and San				-2
Environmental Conditions & Histor Can the property be reasonably developed without impacting jurisdictional wetlands/streams or buffers? Can the property be reasonably developed without filling within the floodplain or	and San				-2

RECOMPLENDATION		0				
RECOMMENDATION			SOMEWHAT SUPPORTS			
		0				
TOTAL SMART GROWTH SCORE			7			
Total Environmental Score (out of 10 points)			9			
Would the proposed use have any impacts to historic or cultural resources in the area?		2				
Can the proposed use implement a stormwater facility that would aide regional stormwater management?			1			
Does the proposed use limit growth in environmentally sensitive or flood prone areas?	The more environmentally sensitive the area, the lower the overall density should be. Rate +2 for non-sensitive area, +1 for somewhat sensitive area but density can be clustered to avoid impacts, -1 for moderate sensitive area that would be challenging to avoid impacts, -2 for significantly sensitive area that would be unable to avoid impacts.	2				