Baldwin County Planning Commission Staff Report

Agenda Item 8.c
Case No. Z-19017
Childress Property
Rezone RA, Rural Agriculture District to B-4, Major Commercial District
May 2,2019

Subject Property Information

Planning District: 12

General Location: West of State Hwy 59 and South of Julius Childress Dr

Physical Address: N.A.

Parcel Numbers: 05-42-07-36-0-000-007.003
Existing Zoning: RA, Rural Agriculture District
Proposed Zoning: B-4, Major Commercial District

Existing Land Use: Vacant

Proposed Land Use: Storage Lot for Boats and RVs

Acreage: 5.4 acres, more or less

Applicant: Steve Childress

17700 Kendrick Rd Robertsdale, AL 36567

Owner: Mary Lois Childress

17700 Kendrick Rd

Robertsdale, AL 36567

Lead Staff: Celena Boykin, Planner

Attachments: Within Report

	Adjacent Land Use	Adjacent Zoning	
North	Agriculture	City of Robertsdale	
South	Agriculture	RA, Rural Agricultural and	
		B4, Major Commercial	
East	Commercial	State Hwy 59 and B3,	
		General Business	
West	Agriculture/Utilities	City of Robertsdale	

Summary

The subject property, which consists of 5.4 acres, is currently zoned RA, Rural Agriculture District. The designation of B-4, Major Commercial District, has been requested for the purpose of creating a storage lot for boats and RVs.

Current Zoning Requirements

Section 3.2 RA Rural Agricultural District

- 3.2.1 *Generally*. This zoning district provides for large, open, unsubdivided land that is vacant or is being used for agricultural, forest or other rural purposes.
- 3.2.2 Permitted uses. Except as provided by Section 2.3: Establishment of Zoning in Planning Districts, the following uses and structures designed for such uses shall be permitted:
 - (a) The following general industrial uses: extraction or removal of natural resources on or under land.
 - (b) The following transportation, communication, and utility uses: water well (public or private).
 - (c) Outdoor recreation uses.
 - (d) The following general commercial uses: animal clinic and/or kennel; farm implement sales; farmers market/truck crops; nursery; landscape sales; country club.
 - (e) The following local commercial uses: fruit and produce store.
 - (f) The following institutional uses: church or similar religious facility; school (public or private).
 - (g) Agricultural uses.
 - (h) Single family dwellings including manufactured housing and mobile homes.
 - (i) Accessory structures and uses.
- 3.2.3 Special exceptions. Except as provided by Section 2.3: Establishment of Zoning in Planning Districts, the following uses and structures designed for such uses may be allowed as special exceptions:
 - (a) The following general commercial uses: recreational vehicle park (see Section 13.9: Recreational Vehicle Parks).
 - (b) The following local commercial uses: bed and breakfast or tourist home (see Section 13.11: Bed and Breakfast Establishments).
- 3.2.4 Conditional uses. Except as provided by Section 2.3: Establishment of Zoning in Planning Districts, the following uses and structures designed for such uses may be allowed as conditional uses:
 - (a) Transportation, communication, and utility uses not permitted by right.
 - (b) Institutional uses not permitted by right.

3.2.5 Area and dimensional ordinances. Except as provided by Section 2.3: Establishment of Zoning in Planning Districts, Section 12.4: Height Modifications, Section 12.5: Yard Requirements, Section 12.6: Coastal Areas, Section 12.8: Highway Construction Setbacks, Section 18.6 Variances, and Article 20: Nonconformities, the area and dimensional ordinances set forth below shall be observed.

Maximum Height of Structure in Feet	35
Minimum Front Yard	40-Feet
Minimum Rear Yard	40-Feet
Minimum Side Yards	15-Feet
Minimum Lot Area	3 Acres
Minimum Lot Width at Building Line	210-Feet
Minimum Lot Width at Street Line	210-Feet

3.2.6 Area and dimensional modifications. Within the RA district, area and dimensional requirements may be reduced, as set forth below, where property is divided among the following legally related family members: spouse, children, siblings, parents, grandparents, grandchildren, or step-related individuals of the same status.

Minimum Front Yard	30-Feet
Minimum Rear Yard	30-Feet
Minimum Side Yards	10-Feet
Minimum Lot Area	40,000 Square Feet
Minimum Lot Width at Building Lin	e 120-Feet
Minimum Lot Width at Street Line	120-Feet

Proposed Zoning Requirements

Section 5.4 B-4, Major Commercial District

- 5.4.1 Purpose and intent. The B-4, Major Commercial District, is intended for business uses which require a location with access to an arterial or major collector road (as defined by the Functional Classification System attached as Appendix) or which have close proximity to major intersections. Due to the nature of the businesses permitted within the B-4 district, this zoning designation should be limited to property fronting on principal arterials, major arterials or minor arterials. Ingress and egress to a roadway should promote safe and smooth traffic flow for the general traveling public. It is also the intent of this district to provide areas for businesses which, because of their intensity, outside storage areas, or large volumes of traffic, would have significant negative impacts on adjoining properties. These uses often have an actual or potential negative impact on surrounding properties due to late hours of operation, noise, and or light.
- 5.4.2 *Permitted uses.* The following uses are permitted as of right, or as uses accessory to permitted uses in the B-4. Major Commercial District:
 - (a) All uses permitted by right under the B-3 zoning designation
 - (b) Amusement park
 - (c) Auto convenience market (limited to less than 4,000 sq.ft. of gross floor area and maximum of 4 fueling pumps)
 - (d) Automobile parts sales
 - (e) Automobile repair (mechanical and body)
 - (f) Automobile sales
 - (g) Automobile service station
 - (h) Automobile storage (parking lot, parking garage)

- (i) Boat sales and service
- (j) Building materials
- (k) Farm implements
- (I) Flea market
- (m) Home improvement center
- (n) Hotel or motel
- (o) Manufactured housing sales, service and repair
- (p) Marina
- (q) Motorcycle sales service and repair
- (r) Movie theatre
- (s) Recreational vehicle park
- (t) Recreational vehicle sales, service and repair
- (u) Restaurant, drive-in
- (v) Restaurant, fast food
- 5.4.3 Conditional uses. The following uses are permissible as conditional uses in the B-4, Major Commercial District, subject to the standards and procedures established in Section 18.11: Conditional Uses:
- (a) Airport
- (b) Ambulance/EMS service
- (c) Armory
- (d) Auditorium, stadium, coliseum
- (e) Barge docking
- (f) Broadcasting station
- (g) Bus and railroad terminal facility
- (h) College or university
- (i) Convalescent or nursing home
- (j) Correctional or penal institution
- (k) Dog pound
- (I) Electric power substations
- (m) Freight depot, rail or truck
- (n) Hospital
- (o) Landfill
- (p) Maintenance facility/storage yard for schools, government agencies, and telephone and cable companies
- (q) Race track
- (r) Radio and television station and transmitting tower
- (s) Railroad facility
- (t) Sewage treatment plat
- (u) Taxi dispatching station
- (v) Taxi terminal
- (w) Telephone exchange
- (x) Water or sewage pumping station
- (y) Water storage tank
- (z) Wireless telecommunication facility
- (aa) Zoo

5.4.4 Area and dimensional ordinances.

Maximum Height of Structure in Feet 40 Maximum Height of Structure in Habitable Stories 3 Minimum Front Yard 40-Feet Minimum Rear Yard 25-Feet Minimum Side Yards 15-Feet Minimum Lot Area 20,000 Square Feet Maximum Impervious Surface Ratio .70 Minimum Lot Width at Building Line 80-Feet Minimum Lot Width at Street Line 60-Feet

- 5.4.5 Lighting standards. The maximum height of exterior lights shall be 25-feet. The intensity, location, and design of lighting shall be such that not more than one foot candle of light is cast upon adjacent property or public rights-of-way. Light fixtures shall be designed to cast light downward. Where necessary, cut-off devices shall be used to minimize glare off premises. No light shall be aimed directly toward a property designated residential, which is located within 200-feet of the source of the light.
- 5.4.6 *Distance between structures.* If there is a separation between any two principal structures on the same parcel, said separation shall be a minimum of 15-feet or a distance equal to one-half the sum of their heights, whichever is the greater.
- 5.4.7 Landscaping and buffering. All B-4, Major Commercial District, uses shall meet the requirements of Article 17, Landscaping and Buffers.

Agency Comments

Baldwin County Highway Department (Seth Peterson): I do not have any comments for this case.

ADEM: No comments received.

ALDOT (Darrin Reed): No, I don't have any comments.

City of Robertsdale: No comments received.

Staff Analysis and Findings

The following factors for reviewing zoning amendments are found in Section 19.6 of the *Baldwin County Zoning Ordinance*. These factors are to be considered when an application is being reviewed for rezoning.

1.) Is the requested change compatible with the existing development pattern and the zoning of nearby properties?

The subject property is currently vacant. The property adjoins State Highway 59 to the east and Julius Childress Drive to the north. The adjoining properties are agricultural and commercial.

2.) Has there been a change in the conditions upon which the original zoning designation was based? Have land uses or conditions changed since the zoning was established?

The zoning for Planning District 12 was approved by the County Commission on November 7, 2006. There have been two rezonings in the nearby area. One parcel was rezoned from B-3 to M-1 in 2015 and another was rezoned from RA to B-4 in 2016. This area has always been a mixture of commercial and agriculture.

3.) Does the proposed zoning better conform to the Master Plan?

The Baldwin County Master Plan, 2013, provides a future land use designation of Agricultural for the subject property. Approval of the rezoning will result in an amendment of the Future Land Use Map to commercial.

4.) Will the proposed change conflict with existing or planned public improvements?

No conflicts.

5.) Will the proposed change adversely affect traffic patterns or congestion?

No adverse impacts.

6.) Is the proposed amendment consistent with the development patterns in the area and appropriate for orderly development of the community? The cost of land or other economic considerations pertaining to the applicant shall not be a consideration in reviewing the request.

See response to Standard Number 1.

7.) Is the proposed amendment the logical expansion of adjacent zoning districts?

The adjacent parcels to the south are zoned RA and B-4. The adjacent parcel to the north and west is owned by the City of Robertsdale and has the City's water tank on it. To the east the parcel fronts State Hwy 59 and across the highway the parcels are zoned B-3.

8.) Is the timing of the request appropriate given the development trends in the area?

Timing is not a factor.

9.) Will the proposed change adversely impact the environmental conditions of the vicinity or the historic resources of the County?

Staff anticipates no adverse impacts.

- **10.)** Will the proposed change adversely affect the health, safety and welfare of the County and the vicinity? Staff anticipates no adverse impacts.
- 11.) Other matters which may be appropriate.

Staff Comments and Recommendation

As stated previously, the subject property, which consists of 5.4 acres, is currently zoned RA, Rural Agriculture District. The designation of B-4, Major Commercial District, has been requested for the purpose of creating a storage lot for boats and RVs.

Staff has no major issues with this request and recommends **APPROVAL** to the County Commission. * A decision should be made, based on the information obtained at the public hearing.

*On rezoning applications, the Planning Commission will be making a recommendation to the County Commission.

Property Images











