



Baldwin County Commission Work Session
Meeting Minutes

Monday, April 19, 2021
8:30 AM

Baldwin County Fairhope Satellite Courthouse, County Commission Chambers 2nd Floor
1100 Fairhope Avenue, Fairhope, Alabama 36532

Commissioners present:

District 1 – Commissioner James E. Ball
District 2 – Commissioner Joe Davis, III
District 3 – Commissioner Billie Jo Underwood
District 4 – Commissioner Charles F. Gruber

Commissioners absent:

None.

Staff present:

Brian Peacock, CIS Director
Cian Harrison, Clerk Treasurer
Deidra Hanak, Personnel Director
Joey Nunnally, County Engineer
Wayne Dyess, County Administrator
Eddie Harper, Building Official
Anu Gary, Administrative Services Manager
Michelle Howard, Commission Executive Assistant
Sherry-Lea Bloodworth-Botop, Community Engagement/Public Information Officer
Lisa Sangster, Chief Administrative Assistant
Matthew Brown, Interim Planning and Zoning Director
Katrina Taylor, Grants Coordinator

Staff present via teleconference:

Wanda Gautney, Purchasing Director

Also present:

Brad Hicks, County Attorney
Tanya Shannon, Hagerty Consulting

After the welcome, invocation and pledge of allegiance, the following agenda items were reviewed and/or discussed:

A ADOPTION OF MINUTES

April 20, 2021, Regular Meeting.

B ACTION ITEMS

BA ADMINISTRATION

- BA1** Acknowledgement of Tax Abatement - Loxley Industrial Development Board - Imperial Bag & Paper Co LLC, and I-10/Gulf Coast Logistics Center, LLC **21-0751**

Moved to April 20, 2021, regular meeting, Consent.

- BA2** Revision of County Take Home Vehicle List - April 2021 **21-0778**

Moved to April 20, 2021, regular meeting, Consent.

- BA3** Tent Rental for the Annual Law Enforcement Memorial Event on May 13, 2021 **21-0749**

Moved to April 20, 2021, regular meeting, Consent.

BE BUDGET/PURCHASING

- BE1** Competitive Bid #WG21-18 - Provision of Police Vehicle Accessories for the Baldwin County Commission **21-0705**

Moved to April 20, 2021, regular meeting, Consent.

- BE2** Competitive Bid #WG21-19 - Provision of Concrete Sidewalk Repair on County Right-of-Ways for the Baldwin County Commission **21-0709**

Moved to April 20, 2021, regular meeting, Consent.

- BE3** Competitive Bid #WG21-20 - Provision of Police Vehicle Equipment for the Baldwin County Commission **21-0750**

Moved to April 20, 2021, regular meeting, Consent.

- BE4** Competitive Bid #WG21-25 - Roof Repairs and Replacement of Various County Buildings due to Hurricane Damage for the Baldwin County Commission **21-0745**

Moved to April 20, 2021, regular meeting, Consent.

- | | | |
|------------|--|----------------|
| BE5 | <u>Competitive Bid #WG21-26 - Plumbing System Upgrades in the Baldwin County Courthouse located in Bay Minette, Alabama, for the Baldwin County Commission</u> | 21-0755 |
|------------|--|----------------|

Moved to April 20, 2021, regular meeting, Consent.

- | | | |
|------------|---|----------------|
| BE6 | <u>Competitive Bid #WG21-27 - Labor and Incidental Materials for Roof Replacement and Maintenance to Various County Buildings for the Baldwin County Commission</u> | 21-0762 |
|------------|---|----------------|

Moved to April 20, 2021, regular meeting, Consent.

- | | | |
|------------|--|----------------|
| BE7 | <u>Quote for the Installation of a Permanent Foundation for the Baldwin County MacBride Landfill Truck Scale Located in Loxley, Alabama, for the Baldwin County Commission</u> | 21-0756 |
|------------|--|----------------|

Moved to April 20, 2021, regular meeting, Consent.

- | | | |
|------------|--|----------------|
| BE8 | <u>Resolution #2021-063 - Authorization for the Issuance, Sale, Delivery and Payment of a \$30,000,000.00 Maximum Principal Amount General Obligation Taxable Warrant, Series 2021-A</u> | 21-0685 |
|------------|--|----------------|

It was decided that Wayne Dyess, County Administrator, will work with Ron Cink, Budget Director and Cian Harrison, Clerk Treasurer, to obtain the amount it has cost the County to borrow money related to the lack of FEMA reimbursement for damages incurred from Hurricane Sally.

Moved to April 20, 2021, regular meeting, Consent.

BH COMMUNICATIONS/INFORMATION SYSTEMS (CIS)

- | | | |
|------------|---|----------------|
| BH1 | <u>DocuSign Agreement for Electronic Signatures</u> | 21-0758 |
|------------|---|----------------|

Moved to April 20, 2021, regular meeting, Consent.

- | | | |
|------------|--|----------------|
| BH2 | <u>Tensaw Volunteer Fire Department - Agreement Regarding Baldwin County Commission Interoperability Communications System</u> | 21-0757 |
|------------|--|----------------|

Moved to April 20, 2021, regular meeting, Consent.

- | | | |
|------------|---|----------------|
| BQ4 | <u>Highway Department (Maintenance Engineering) - Employment of One (1) Engineering Technician I Position</u> | 21-0764 |
|------------|---|----------------|

Moved to April 20, 2021, regular meeting, Consent.

- BQ5** Highway Department (Silverhill) - Promotion of Employee **21-0767**

Moved to April 20, 2021, regular meeting, Consent.

- BQ6** Revenue Commission - Position Changes **21-0765**

Wayne Dyess, County Administrator, noted staff recommendation #2 for Item BQ6 has been withdrawn at the request of the Personnel Director.

Moved to April 20, 2021, regular meeting, Consent.

- | | | |
|------------|---|----------------|
| BQ7 | <u>Sales, Use, and License Tax Department - Employment of One (1)</u> | 21-0766 |
| | Revenue Clerk I Position | |

Moved to April 20, 2021, regular meeting, Consent.

BR PLANNING AND ZONING

- BR1** Town of Elberta - Termination of Planning Jurisdiction Agreement **21-0772**

Matthew Brown, Interim Planning Director, discussed the termination of the agreement between the Baldwin County Commission and the Town of Elberta concerning the exercise of extraterritorial planning jurisdiction authority.

Moved to April 20, 2021, regular meeting, Consent.

Commissioner Ball returned to the meeting at 8:43 a.m.

C PRESENTATIONS

CA GENERAL

- | | | |
|------------|---|----------------|
| CA1 | <u>Proclamation - Older Americans Month - May 2021</u> | 21-0748 |
|------------|---|----------------|

Wayne Dyess, County Administrator, noted that Kelly Childress, Council on Aging Coordinator, will

attend the April 20, 2021 regular meeting for the presentation of the Older American's Month Proclamation.

Moved to April 20, 2021, regular meeting, Presentations.

D PUBLIC HEARINGS

E COMMITTEE REPORTS

EA FINANCE/ADMINISTRATION DIVISION

EA1 Payment of Bills **21-0754**

No discussion.

EA2 Notification of Interim Payments Approved by Clerk/Treasurer as Allowed Under Policy 8.1 **21-0753**

No discussion.

F DISCUSSION ITEMS

FF BUILDING INSPECTION

FF1 City of Orange Beach - Memorandum of Understanding for Fire Code Services **21-0760**

Eddie Harper, Building Official, and Nelson Bauer, Fire Marshall, City of Orange Beach, discussed the need for the Memorandum of Understanding (MOU) for fire code services between the City of Orange Beach and the Baldwin County Commission and having a MOU that would allow Fire Marshalls around the county to assist Building Inspection Department with fire protection services free of charge for commercial projects only.

Mr. Harper will work with Brad Hicks, County Attorney, to draft a MOU.

No item moving forward at this time, will be brought back to a future meeting.

FR PLANNING AND ZONING

FR1 Pensacola and Perdido Bays Estuary Program (PPBEP) Update **21-0777**

Mr. Dan Dealy, Executive Program Manager, DSD Services Group, and Mr. Donald L. Killorn, Executive Director of the Pensacola and Perdido Bay Estuary Program (PPBEP), discussed the **Pensacola and Perdido Bays Estuary Program**, detailing the work that has been completed, the design of the program that models the Environmental Protection Agencies National Estuary Program and funding acquired from the State of Florida and local governments. Mr. Killorn further discussed the impact the program has on Baldwin County.

Commissioner Davis requested Sherry-Lea Bloodworth Botox contact Mr. Dealy and Mr. Killorn for the August 26, 2021, South Baldwin Leadership Series.

The American Rescue Plan Act Update

Ms. Tanya Shannon, Hagerty Consulting, presented the **American Rescue Plan Act An Overview for Baldwin County** related to the funding that will be coming from the U.S. Department of the Treasury to Baldwin County. Ms. Shannon explained the process related to the use of funds and Ms. Shannon noted she will assist the county department directors in developing recommendations for the use of the Coronavirus Relief Fund. A question-and-answer session followed.

G COMMISSIONER REQUESTS

Commissioner Gruber discussed a meeting he had with Mike Thompson, City Administrator for the City of Foley, regarding building a saferoom on County property and shared the proposed plan with the Commissioners. It was decided that Wayne Dyess, County Administrator, will contact Mr. Thompson to further discuss the proposed saferoom and the matter be brought back to the next work session on May 3, 2021.

H ADDENDA

No discussion.

I ADMINISTRATIVE REPORT

J COUNTY ATTORNEY'S REPORT

Brad Hicks, County Attorney, said there is a need for the Commission to enter into an executive session to discuss three items; one will be discussed today and two will be discussed tomorrow.

K PUBLIC COMMENTS

None.

L PRESS QUESTIONS

None.

M COMMISSIONER COMMENTS

None.

N ADJOURNMENT

Motion by Commissioner Ball, seconded by Commissioner Underwood, in accordance with Code of

Alabama Section 36-25A-7, to adjourn into an executive session at 10:09 a.m. to:

Discuss with their attorney the legal ramifications of and legal options for pending litigation, controversies not yet being litigated but imminently likely to be litigated or imminently likely to be litigated if the governmental body pursues a proposed course of action.

After the motion and second, and before the vote, Mr. Hicks said he is an attorney licensed to practice law in the State of Alabama and the planned discussion complies with the reasons stated for the executive session.

The motion passed by the following vote:

Aye: 4 - James E. Ball, Joe Davis III, Billie Jo Underwood, and Charles F. Gruber

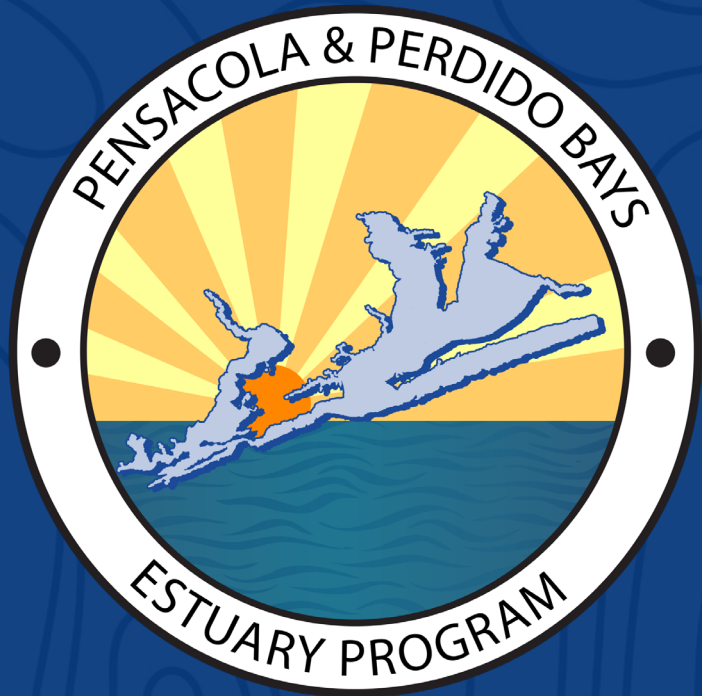
Nay: 0

Absent: 0

Abstain: 0

The meeting adjourned into an executive session at 10:09 a.m.

A handwritten signature in black ink, appearing to read "Joe Davis III". The signature is stylized with a large, looped "J" and a prominent "D".



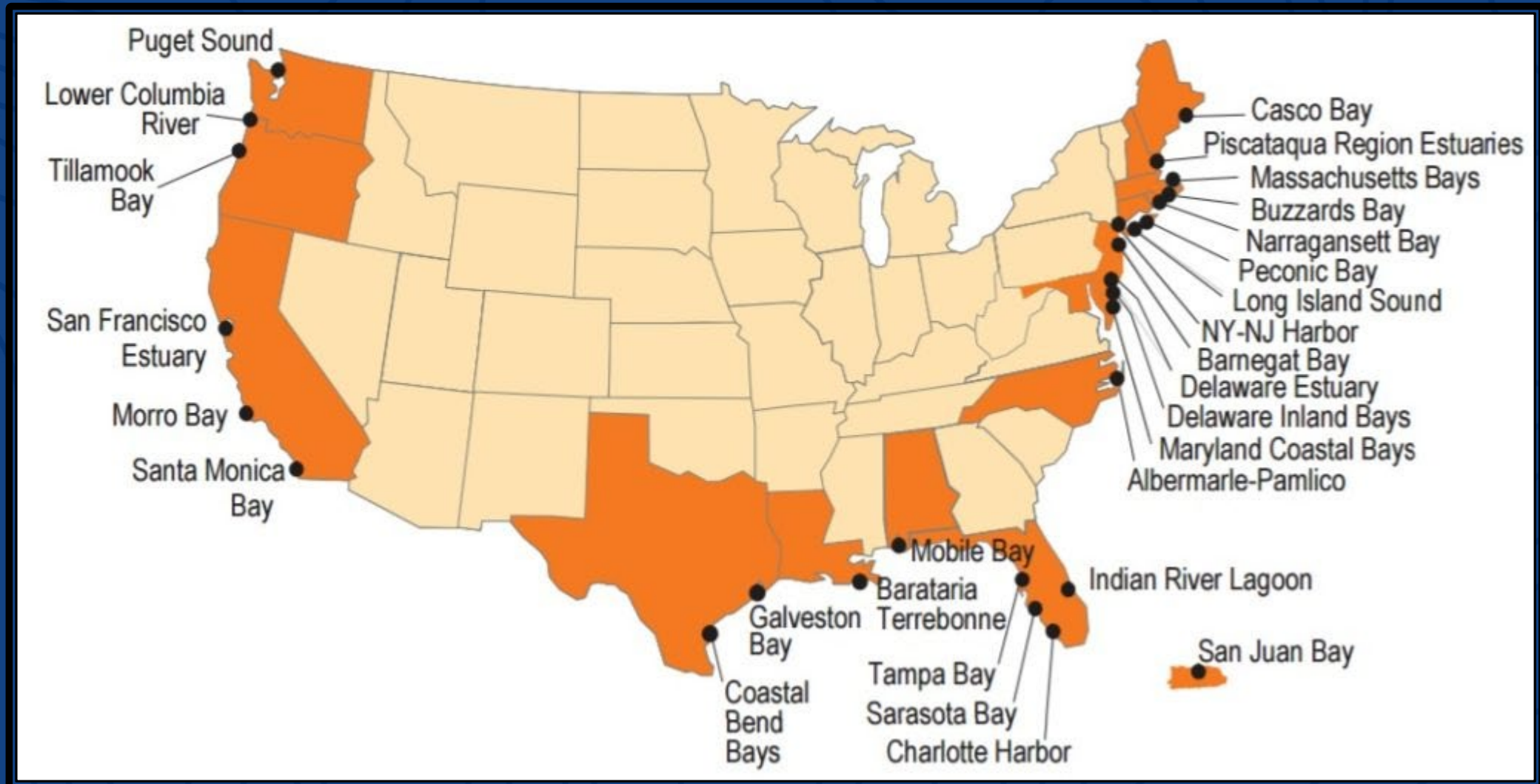
Pensacola & Perdido Bays Estuary Program

Donald Killorn

What is an Estuary Program?

- Stakeholder driven, non-regulatory program
- Involves community in the decision-making process
- Develops measurable goals for environmental health
- Utilizes long-term strategic planning (CCMP) to prioritize action
- Science-based approach to developing and implementing the plan

National Estuary Programs



History of Pensacola & Perdido Bays EP

- 1989: Bay Area Resource Council (BARC) established
- 2000: 1st Annual Bay Day event
- 2010: Deepwater Horizon oil spill
- 2017: EPA calls for proposals to establish new estuary program
- August 2017: EPA announces selection of BARC's proposal of PPBEP
- September 2018: BARC officially transitions into PPBEP
 - Governing Parties: Baldwin, Escambia, Santa Rosa, & Okaloosa Counties, and the cities of Orange Beach, Pensacola, Gulf Breeze, Milton, Century



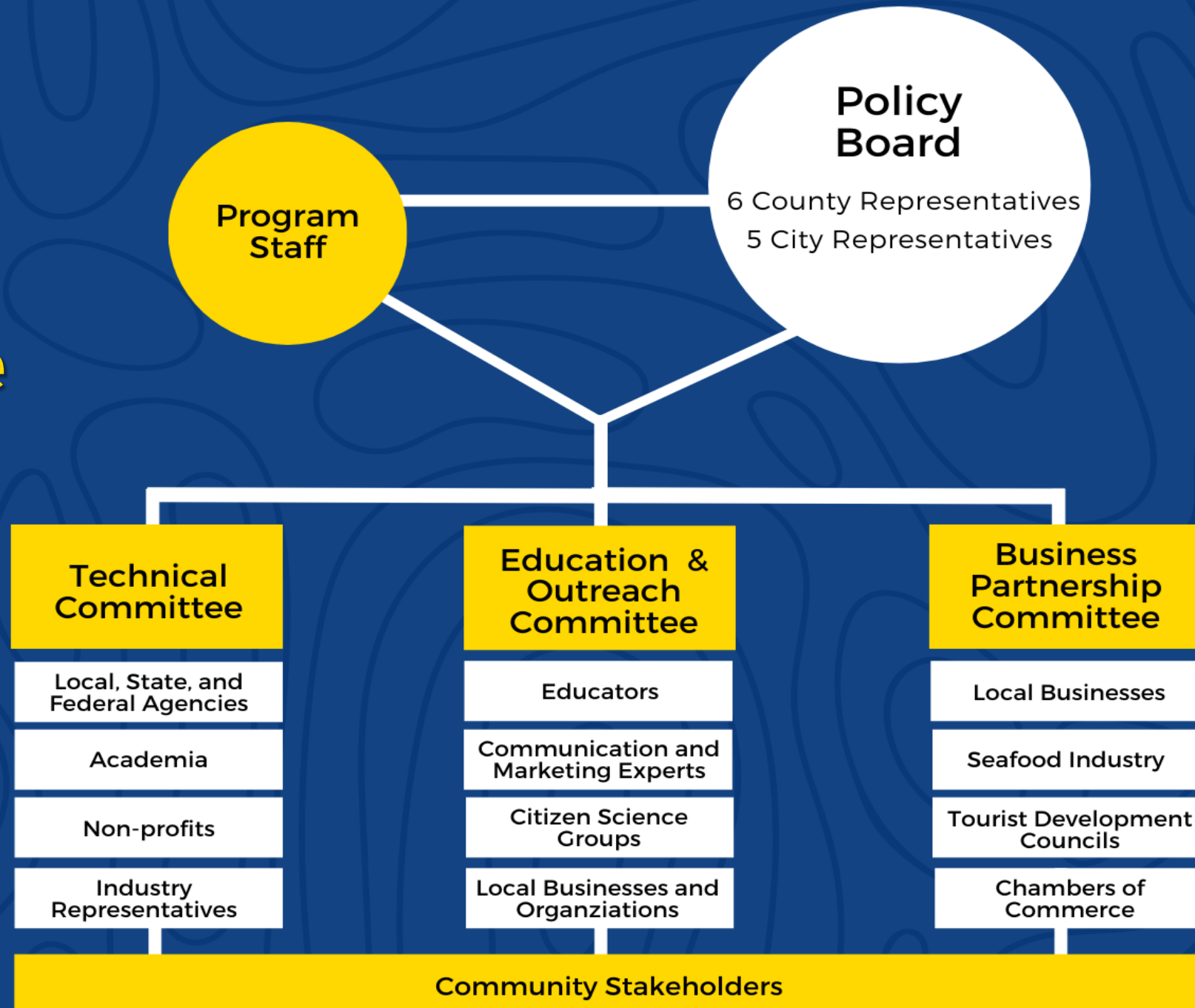
\$2 million grant award from RESTORE Council and EPA

Our Mission

To restore and protect the water quality and natural resources of the Pensacola & Perdido Bays and watersheds through partnerships, using a community-based, scientifically-sound approach to enhance resilience.

**A healthy and sustainable
environment, economy, and community**

Program Structure



PPBEP's Coverage

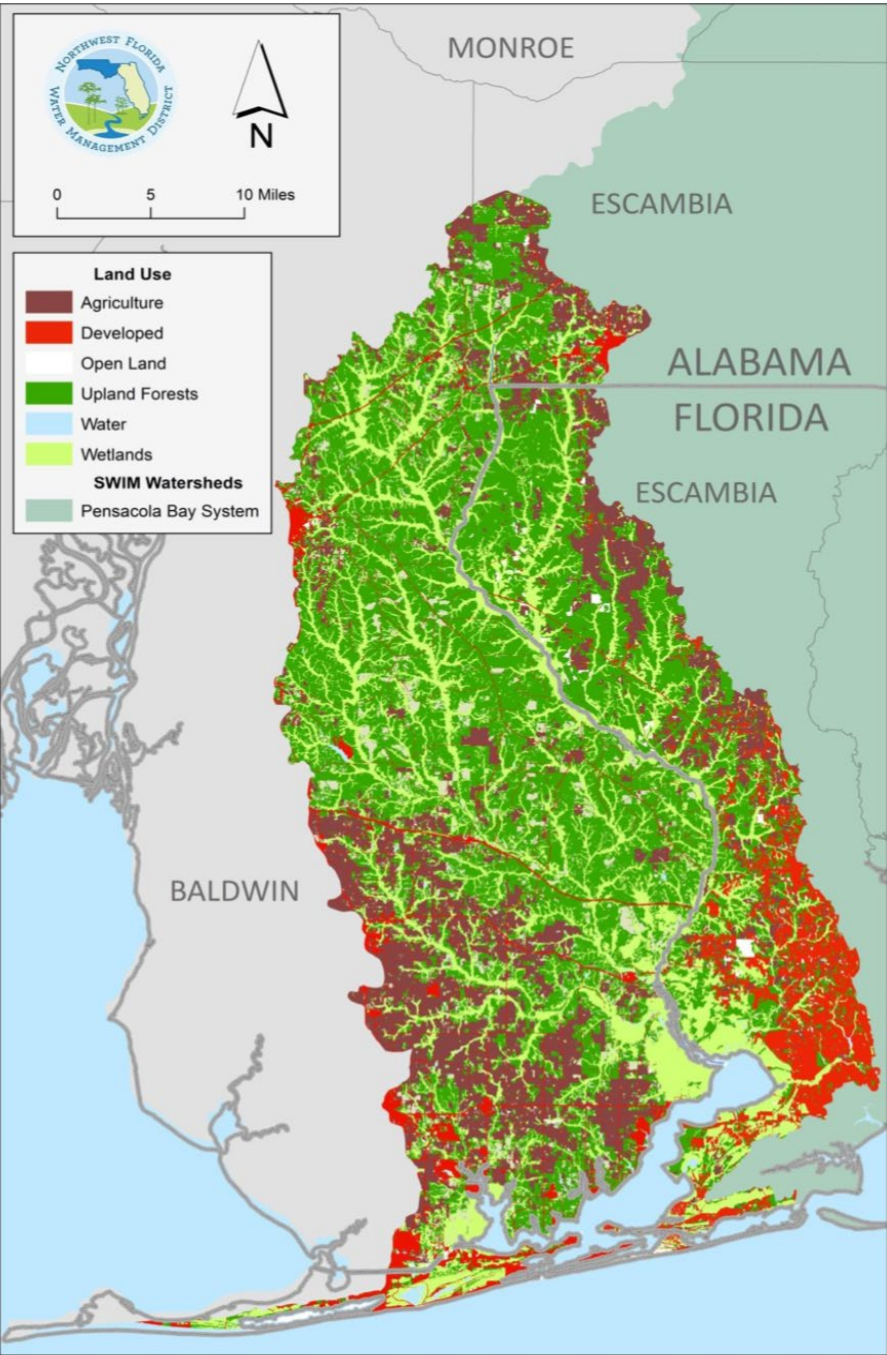




Perdido Watershed

Pensacola Watershed





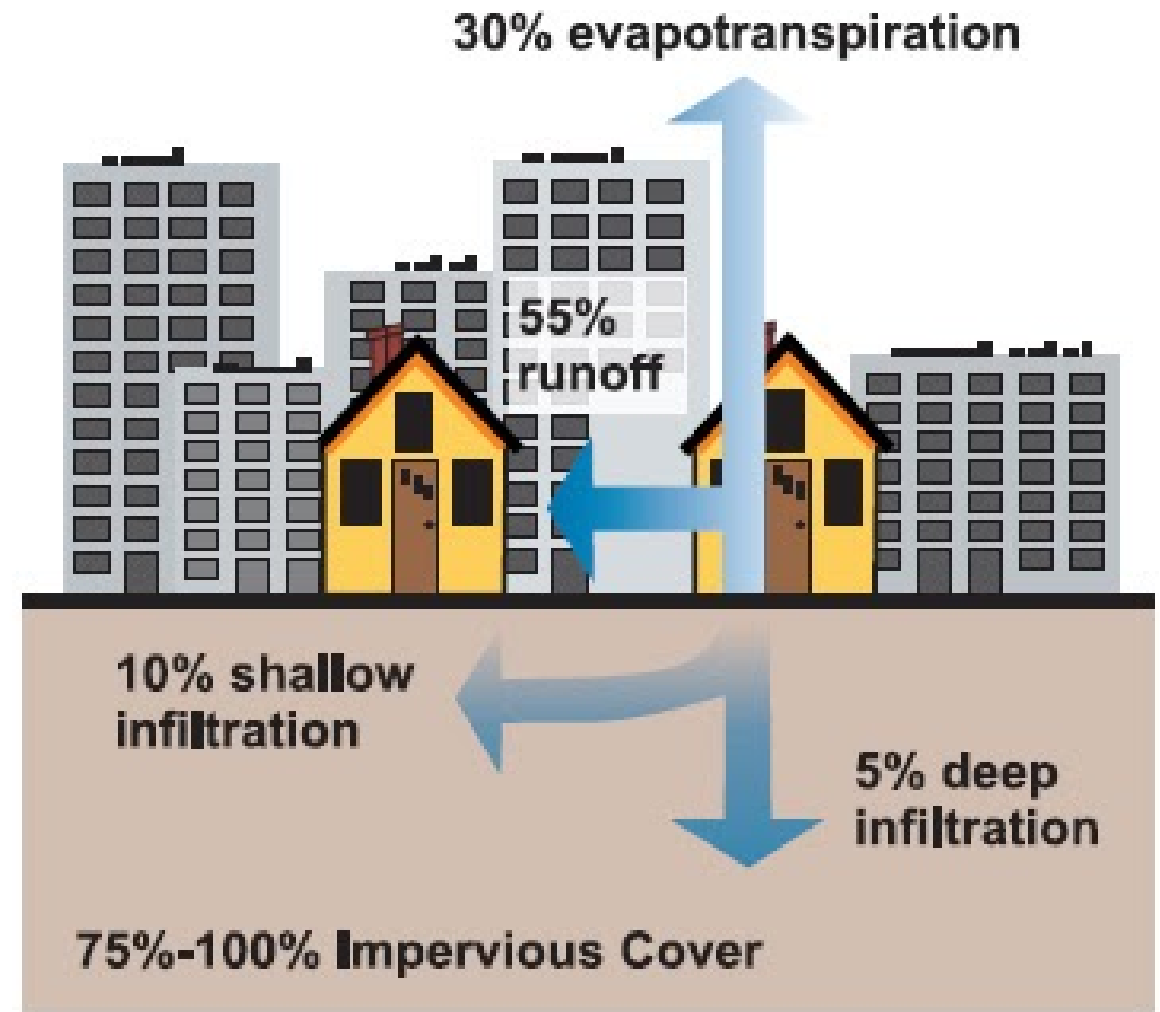
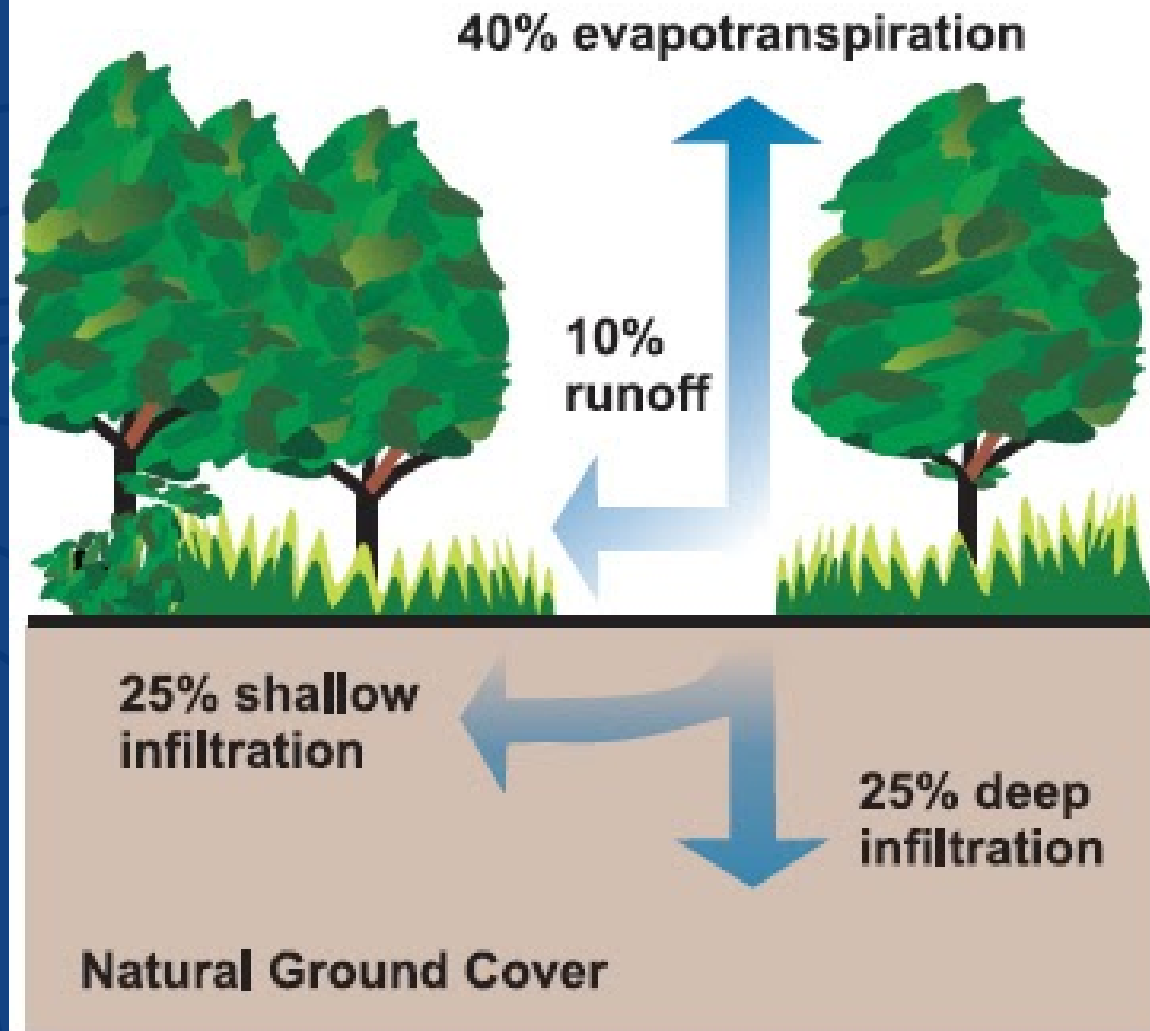
Land Use

Perdido Watershed

Pensacola Watershed



Urbanization

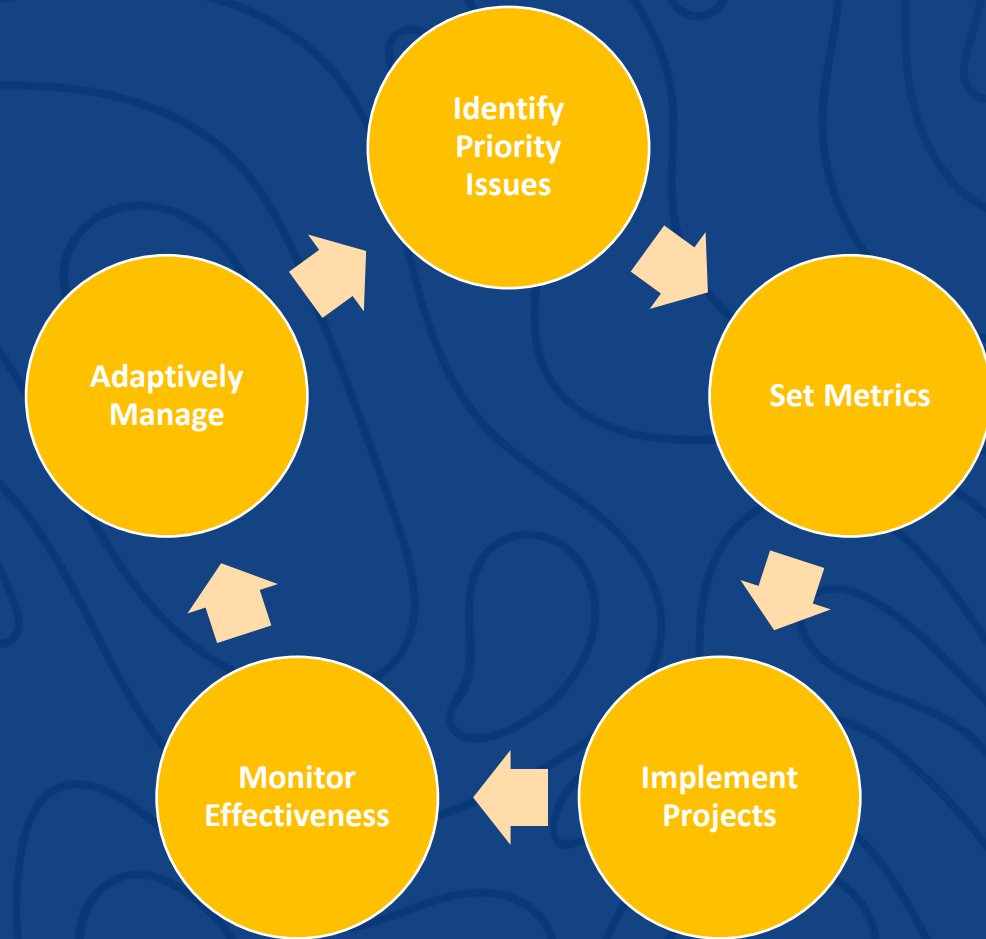


What is a CCMP? Why is it important?

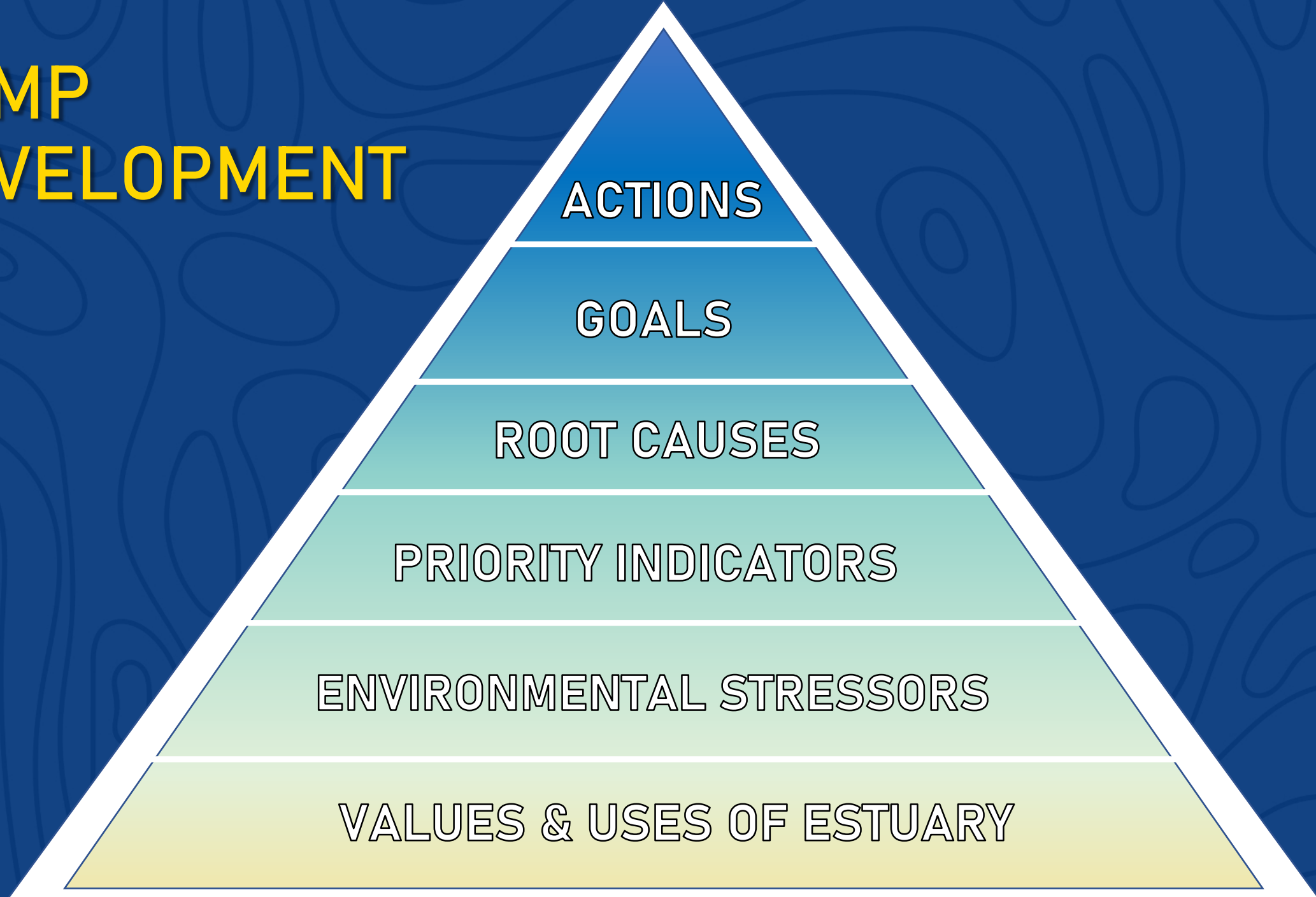


Benefits of CCMP

- Watershed Coordination
- Community Outreach & Education
- Comprehensive Monitoring
- Address Priority Issues:
 - Stormwater management
 - Land use change
 - Pathogens, nutrients, sedimentation, & legacy pollutants
 - Domestic & Industrial Wastewater
 - Agriculture BMPs



CCMP DEVELOPMENT





to Success: Collaborative Problem Solving

NCCA Addtl Indicators

3.11 TC mtg

provide frame of reference for public (stoplight by them)
+ why its imp; role it plays into ecosystem

• Dissolved Oxygen - included (6)

• SAV Seagrass + Cyster dist (% in

color + turbidity (5)

pesticides + TSS (4)

invasives (3)

of swimming closures @ sp. waterbodies
↳ bacteria alerts

nutrient data (7)

bathymetry data + climate vulnerability (8)

% imperv surface
% canopy cover] factors that affect WS's.

(9)

Addtl Indicators 3.11 TC mtg

• Armored Shorelines (5)

• Wildlife sightings + popltn trends / dynamics

• EC Marine Resrcs Marine Life List

Manatees / Blue Crab / Mullet

• Fisheries Indpnt Monitoring

• Abundance / Density of Key Species (10)

• Microplastics (11)

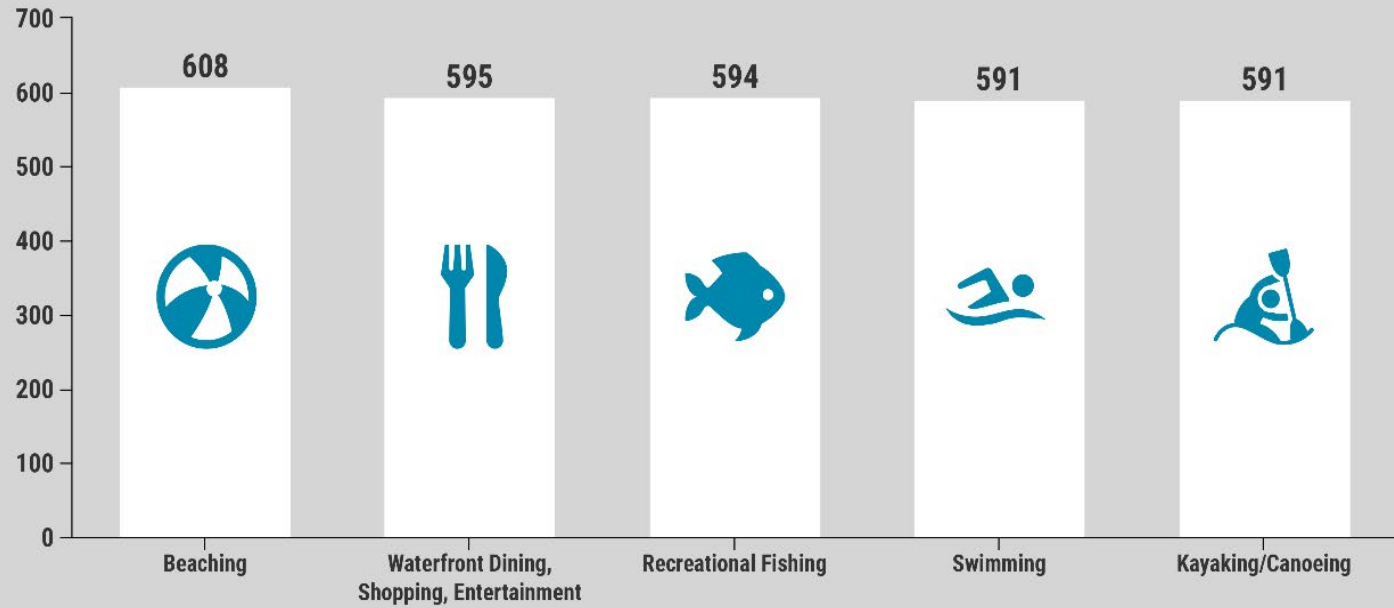
• Sediment Toxicity → expand?

• Protected Species - Sea Turtles, Shorebirds, Bch M. (13)
Show trends; along w/ current conditions etc.

↳ Maps + geographic context (↑, ↓, -)
cover changes over time (14)

COMMUNITY SURVEY

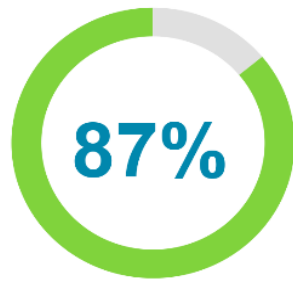
Top 5 Activities Perdido Bay Watershed



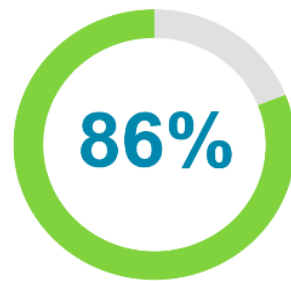
COMMUNITY SURVEY

In your opinion, how important are each of the following for healthy watersheds?

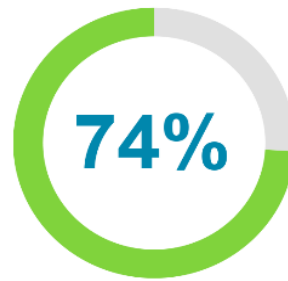
Top 5 Items Perceived as "Very Important"



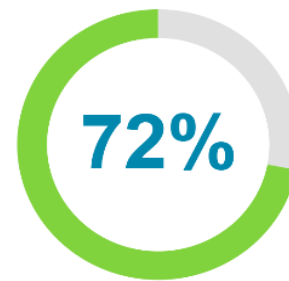
Trash free land
and water



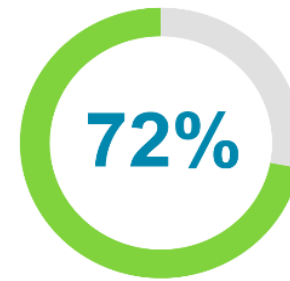
Healthy Habitats



Wildlife
Abundance



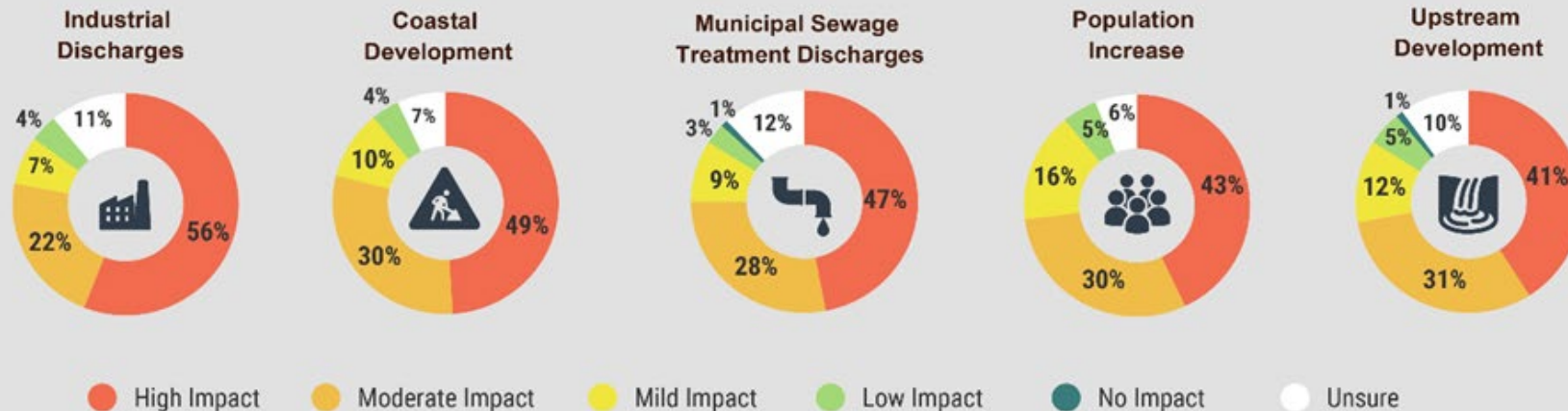
Wildlife Diversity



Natural
Riverbank and
Shorelines

COMMUNITY SURVEY

Top 5 Perceived Environmental Impacts: Perdido Bay Watershed



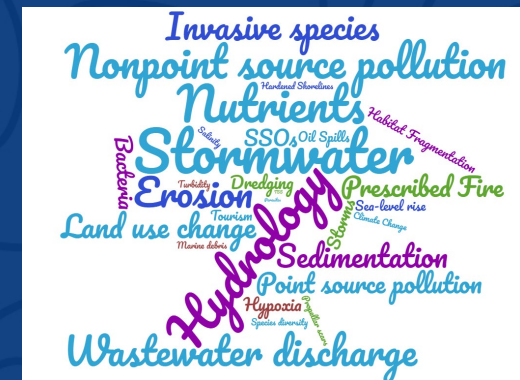


Gone Virtual!

Workshop Series

Technical Committee

Stressors Assessment - Habitat





Gone Virtual!

Workshop Series

Technical Committee

Focus Areas

Water
Quality/Quantity

Habitat

Sediment
Quality/Quantity

Fish & Wildlife

Prioritized Stressors

- Pathogens
- Nutrients; Eutrophication
- Land-use change
 - Flooding
 - Urbanization
 - Construction
 - Impervious surfaces
- Infrastructure
 - Sanitary sewer
 - Stormwater

- Water quality
- Altered hydrology
- Development
 - Land-use change
 - Shoreline hardening
- Improper habitat management
 - Boating practices
 - Old growth forest loss

- Land-use change
 - Impervious surfaces
 - Agriculture
- Sedimentation
- Contaminants
 - PCBs
 - Heavy metals
 - Industrial discharge
- Erosion
 - Sea-level rise

- Water quality/quantity
 - Turbidity
 - Stormwater
 - Salinity
 - Pollutants
- Invasive species
- Urbanization
- Habitat
 - Fragmentation
 - Conversion



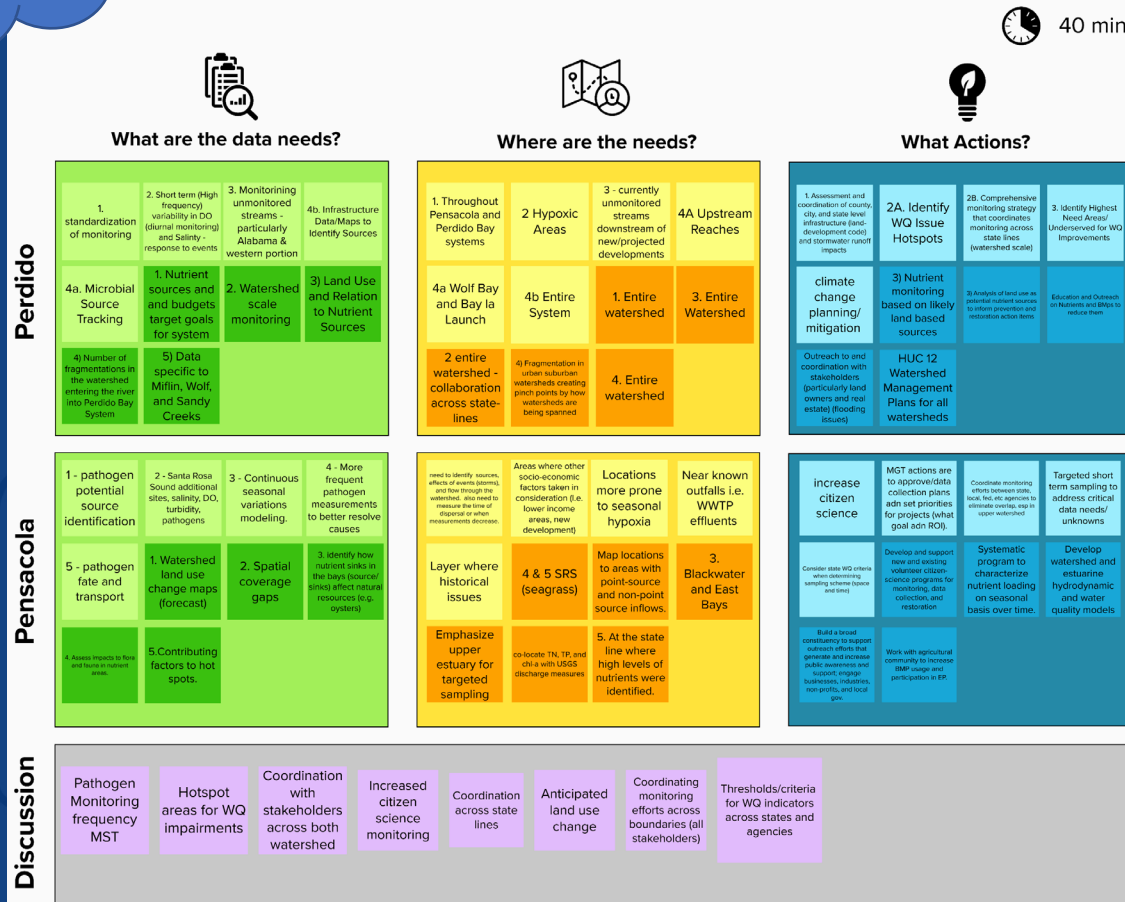
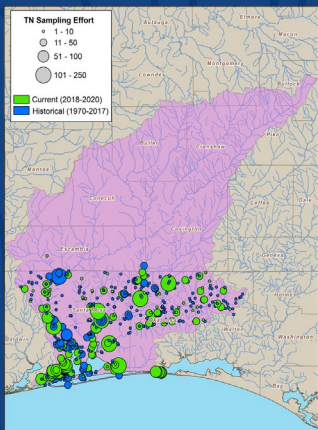
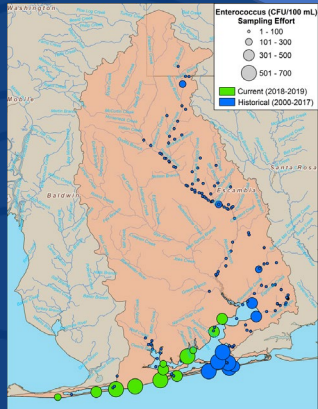


Gone Virtual!

Workshop Series

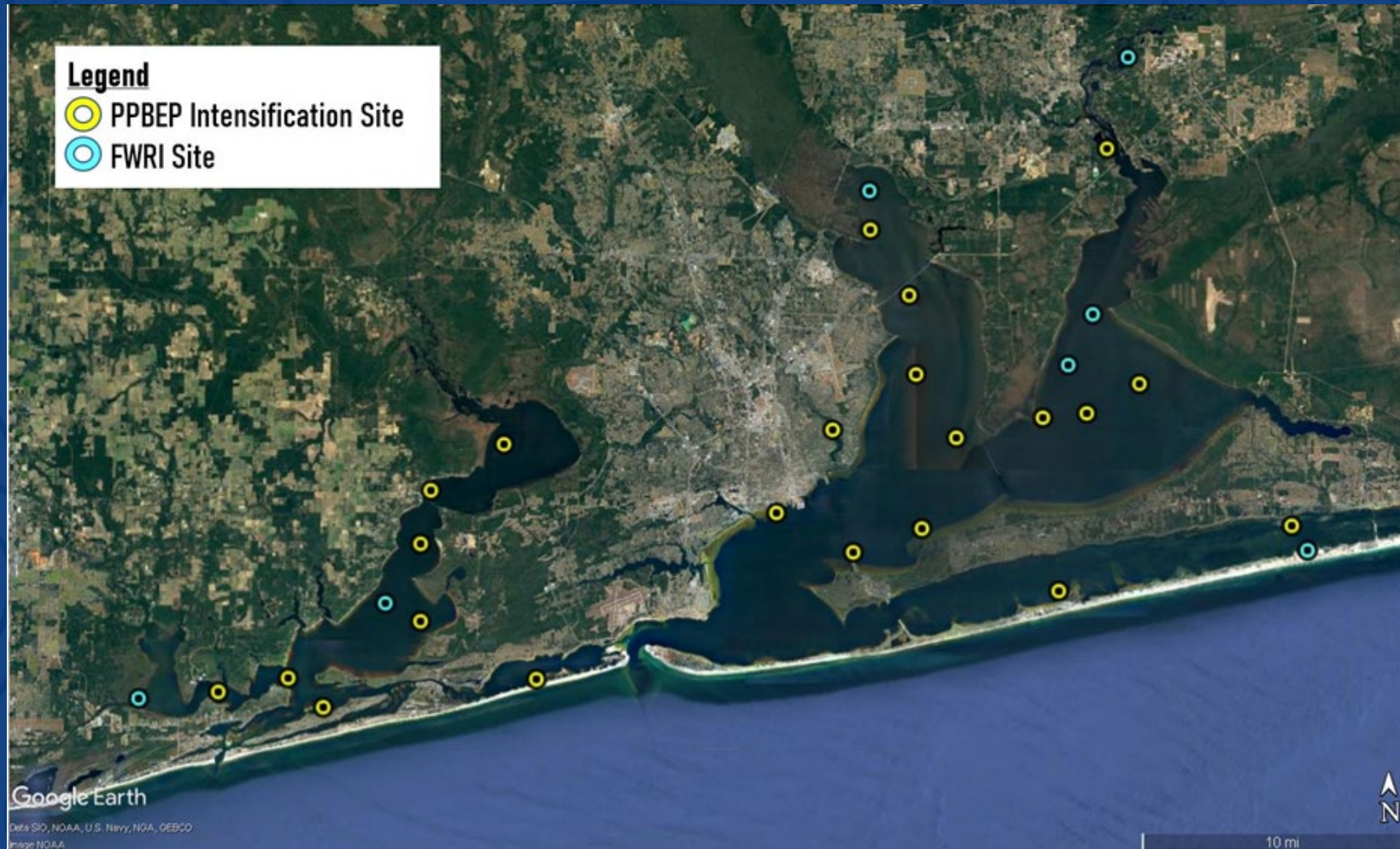
Focus Area Indicators: Water Quality/Quantity

Technical Committee



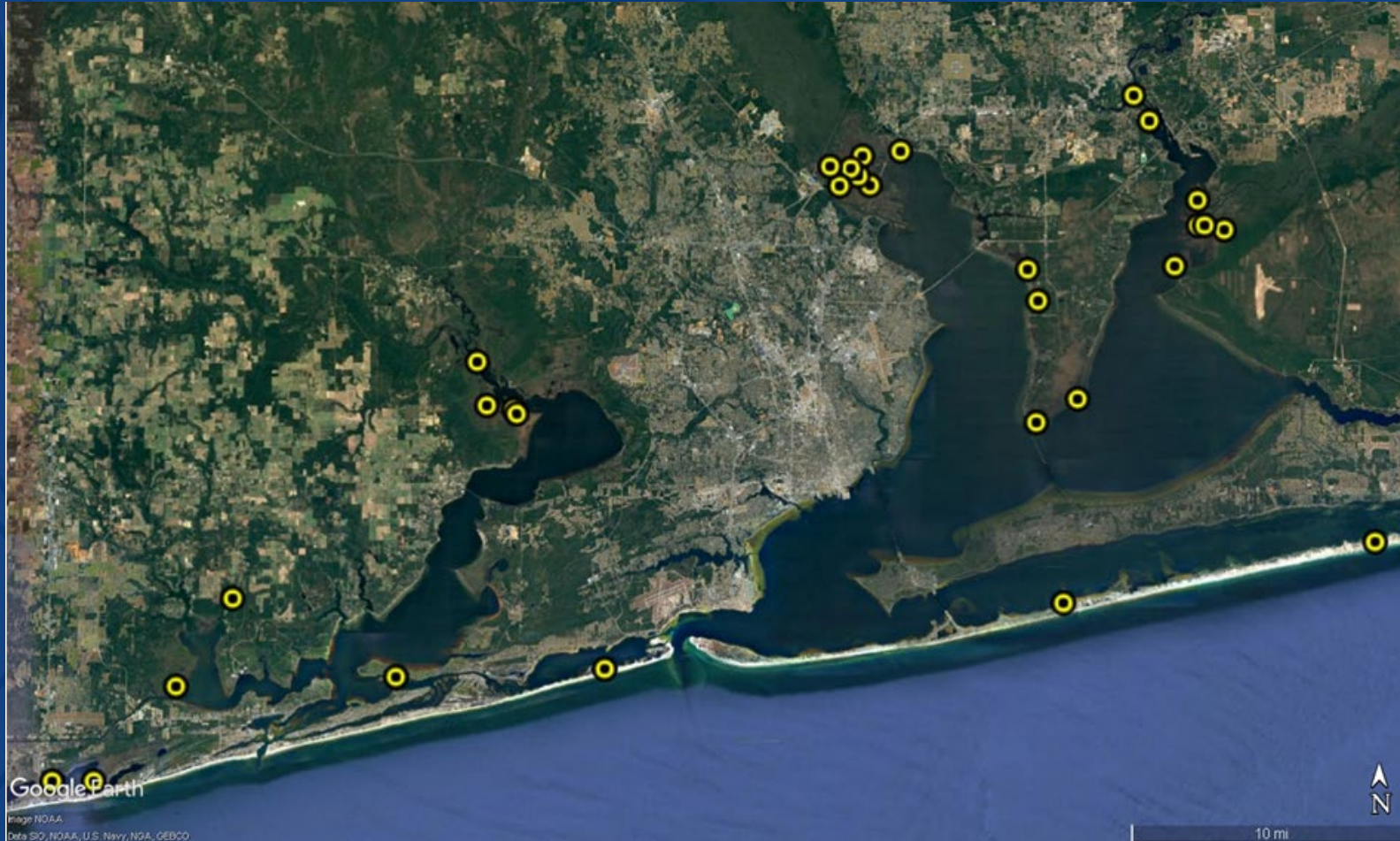
Early Action Project

- EPA Survey Intensifications: National Coastal Condition Assessment
 - 7 additional sites in Perdido Bay

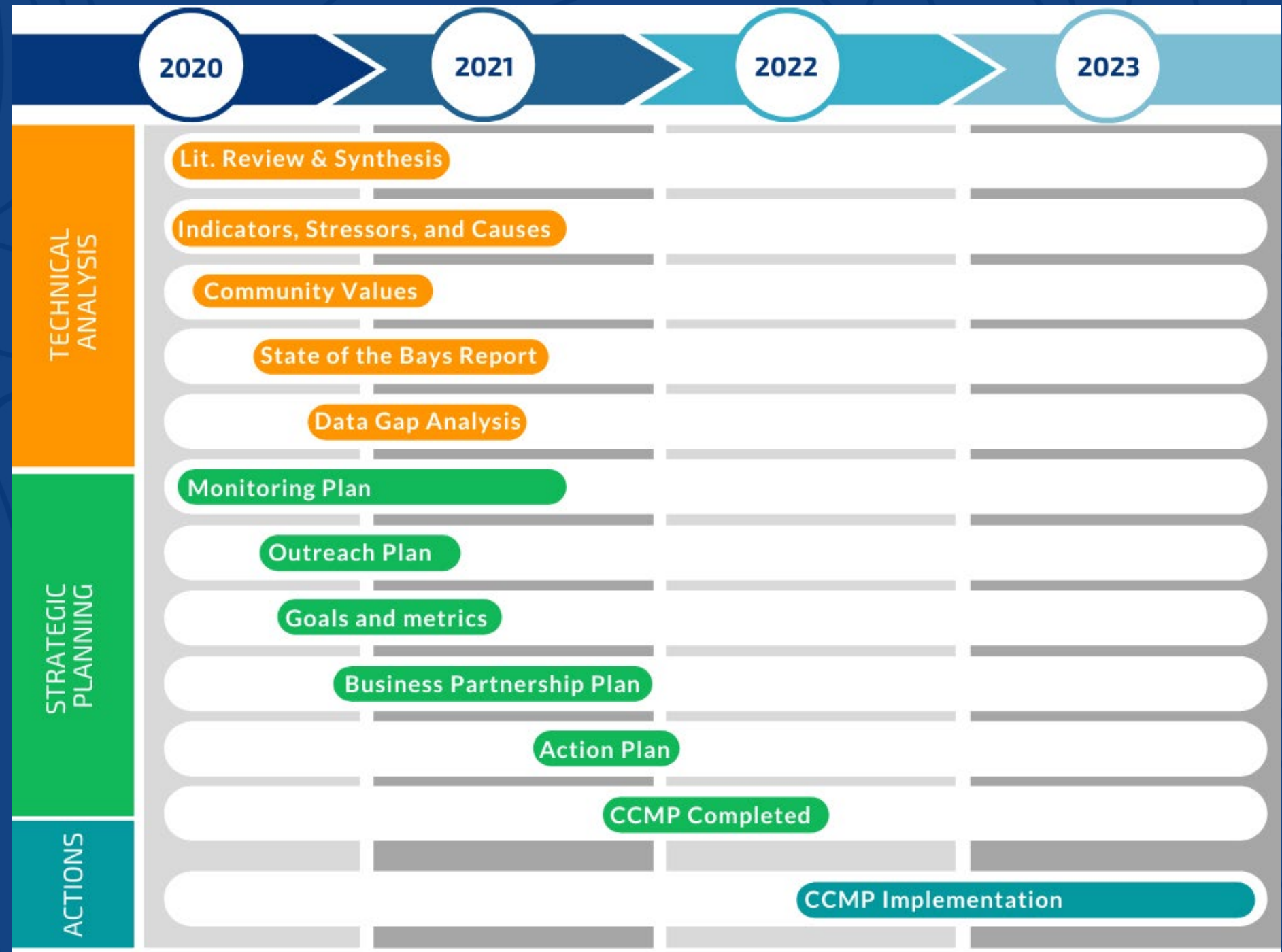


Early Action Project

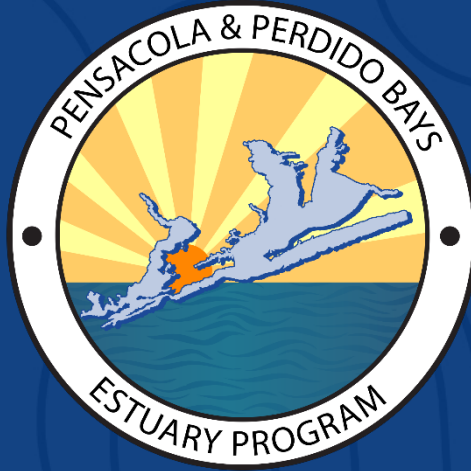
- EPA Survey Intensifications: National Coastal Wetland Assessment
 - 9 additional sites in Perdido Bay



CCMP Timeline



CONTACT US!



www.ppbeb.org



Donald Killorn
Executive Director
dkillorn@myescambia.com



Whitney Scheffel
Senior Scientist
wascheffel@myescambia.com



Logan McDonald
Community Outreach Coordinator
lmcdonald@myescambia.com

The American Rescue Plan Act

An Overview for Baldwin County

April 19th, 2021

**Tanya Shannon, Deputy
Director of Recovery**

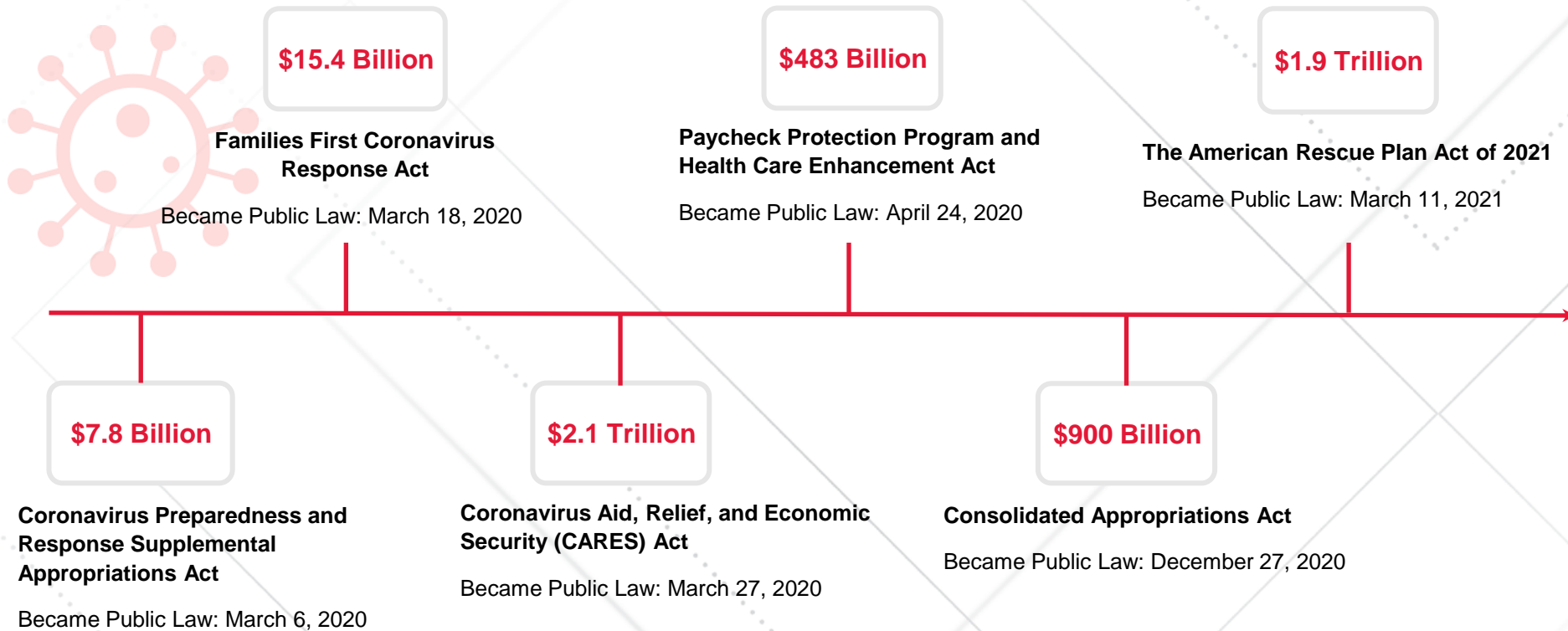
Agenda

OVERVIEW

PLANNING PROCESS

CLOSING

How much COVID-19 funding is available?



What is the American Rescue Plan Act?

The American Rescue Plan Act of 2021 (ARPA) (Pub. L. 117-2), signed into law on March 11, 2021, is an emergency legislative package intended to:

- Fund vaccinations;
- Provide direct relief to families; and
- Support struggling communities.

The bill allocates \$350 billion in fiscal recovery funds to State, Local, Tribal, and Territorial (SLTT) Governments, including \$65.1B to counties (allocated by population). These funds must be incurred by December 31st, 2024.

American Rescue Plan Act & Baldwin County

The estimated \$43.3 million of Fiscal Recovery Funds available to Baldwin County must be used to respond to the COVID-19 Public Health Emergency or its negative economic impacts, including assistance to:

- Provide aid to households, small businesses, nonprofits, or impacted industries such as tourism, travel, and hospitality
- Provide premium pay to eligible County workers or provide grants to eligible employers providing essential services
 - Private nonprofit organizations, public benefit corporations involved in transportation or cargo, or special-purpose unit of State or local government
- Provide government services to compensate for the reduction in revenue
- Make necessary investments in water, sewer, or broadband infrastructure
- *Not a comprehensive list; we are awaiting further Treasury Guidance on this matter.*

Funds cannot be used to:

- Make a deposit into any pension fund.

Agenda

OVERVIEW

PLANNING PROCESS

CLOSING

Planning and Recommendations Process

Phase 1: Series of workshops with County leadership to identify unmet needs, infrastructure needs, and economic recovery strategies. Evaluate initiatives against potential future funding.

Phase 2: Develop a COVID Recovery Plan through December 2024 for the full duration of the funds taking into account:

- Identified initiatives from Phase 1
- Internal County capacity to implement
- Cash flow
- Program compliance with Treasury requirements

Phase 3: Ensure compliancy of all initiatives identified with Treasury guidance, once issued.

Phase 4: Present COVID Recovery Plan for Commission feedback and approval.

Questions and Answers



Q + A